315 South Third Street, Suite 100 • Mount Vernon • WA • 98273

SKAGIT COUNCIL OF GOVERNMENTS TECHNICAL ADVISORY COMMITTEE MEETING

May 2, 2024 - 1:30 p.m.

Microsoft Teams

Call In: (323) 553-1010

Phone Conference ID: 638 777 996#

AGENDA

- 1. Call to Order and Roll Call
- 2. April 4, 2024 Technical Advisory Committee Meeting Minutes
- 3. May Regional Transportation Improvement Program Amendments Mark Hamilton
- 4. Unified Planning Work Program for State Fiscal Year 2025 Mark Hamilton
- 5. Quarterly Obligation Report Mark Hamilton
- **6. 2024 Obligation Authority Plan -** *Mark Hamilton*
- 7. Redistributed Obligation Authority List of Projects Mark Hamilton
- 8. Skagit Roadway Regional Level of Service Review Grant Johnson
- 9. Contacts for Intelligent Transportation Systems Architecture Update Sarah Reuther
- 10. Roundtable and Open Topic Discussion
- 11. Next Meeting: June 6, 2024, 1:30 p.m.
- 12. Adjourned

Please contact <u>Mark Hamilton</u> at (360) 416-7876 if there are any other items that need to be brought up for discussion.

Meeting Packet

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TECHNICAL ADVISORY COMMITTEE MEMBERSHIP AND VOTES

VOTING MEMBERS	
Anacortes	1
Burlington	1
Mount Vernon	1
Sedro-Woolley	1
Skagit County	
Skagit Transit	
WSDOT	
Ports	
 Port of Anacortes 	
 Port of Skagit 	
Towns	1
 Concrete 	
 Hamilton 	
 La Conner 	
• Lyman	
Tribes	1
 Samish Indian Nation 	

NON-VOTING MEMBERS Skagit PUD

QUORUM REQUIREMENT

Swinomish Indian Tribal Community

A quorum consists of half the total votes (5), with Skagit County consisting of one seat toward the quorum calculation. Formal recommendations to the Transportation Policy Board can only be made when a quorum is present.

Title VI Notice to the Public: The Skagit Council of Governments fully complies with Title VI of the federal Civil Rights Act of 1964 and related statutes, and does not discriminate on the basis of race, color or national origin. For more information, or to obtain a Title VI Complaint Form, visit SCOG's website at http://scog.net/about/nondiscrimination/.

Aviso resumido del Título VI al público: El Consejo de gobiernos de Skagit cumple plenamente con el Título VI de la Ley federal de derechos civiles de 1964 y los estatutos relacionados, y no discrimina por motivos de raza, color u origen nacional. Para mayor información, o para obtener un Formulario de queja del Título VI, visite el sitio web del SCOG en http://scog.net/about/nondiscrimination/.

ADA Notice to the Public: The Skagit Council of Governments fully complies with Section 504 of the Rehabilitation act of 1973 and the Americans with Disabilities Act of 1990 (ADA) and does not discriminate on the basis of disability. For more information, or to file a grievance contact the ADA Coordinator, Kevin Murphy at 360-416-7871 or kmurphy@scog.net.

Aviso de la ADA para el público: El Consejo de Gobiernos de Skagit cumple plenamente con la Sección 504 de la Ley de Rehabilitación de 1973 y la Ley de Americanos con Discapacidades de 1990 (ADA) y no discrimina por motivos de discapacidad. Para obtener más información, o para presentar una queja, póngase en contacto con el Coordinador de la ADA, Kevin Murphy en 360-416-7871 or kmurphy@scog.net.



SKAGIT COUNCIL OF GOVERNMENTS TECHNICAL ADVISORY COMMITTEE MEETING MINUTES

April 4, 2024 Microsoft Teams Remote Meeting

AGENCIES REPRESENTED

•	City of Anacortes	Steve Lange
	City of Mount Vernon	
	City of Sedro-Woolley	
	Port of Anacortes	
•	Samish Indian Nation	Nick Dorr
•	Skagit CountyForre	est Jones, Grace Kane, Tom Weller
•	Skagit PUD	Mark Semrau
	Town of La Conner	
	Washington State Department of Transportation (WSDOT)	John Shambaugh

STAFF PRESENT

• Skagit Council of Governments Kevin Murphy, Mark Hamilton, Grant Johnson

OTHERS PRESENT

No one else was present at the meeting.

AGENDA

1. Call to Order: 1:32 p.m.

Roll Call: Roll was taken with a quorum present.

- 2. March 7, 2024 Technical Advisory Committee Meeting Minutes: Mr. Weller moved to approve the March 7, 2024 Technical Advisory Committee meeting minutes, and Mr. Anderson seconded the motion. The motion carried unanimously.
- 3. April Regional Transportation Improvement Program Amendment: Mr. Johnson presented this agenda item. One amendment was submitted for April: Skagit Transit's Design Services Skagit Station project. He stated that the amendment adds the project to the Regional Transportation Improvement Program, and that it received \$106,818 in Federal Transit Administration Section 5339 funds. There is a local match of \$26,705 and the total project cost is \$133,523.

Mr. Jones motioned to recommend approval of the April Regional Transportation Improvement Program Amendment to the Transportation Policy Board, as presented. Mr. Shambaugh seconded the motion and it carried unanimously.



- 4. Unified Planning Work Program for State Fiscal Year 2025: Mr. Hamilton presented this agenda item. He explained that SCOG is responsible for preparing a unified planning work program (UPWP) document on an annual basis that describes transportation planning activities for the upcoming state fiscal year. He stated that the document in the meeting packet is the draft UPWP for state fiscal year 2025, which begins July 1, 2024 and ends June 30, 2025. It will be a discussion item for both the Technical Advisory Committee (TAC) and Transportation Policy Board for April with adoption anticipated in May. Mr. Hamilton then went on to describe the document and highlighted changes from the previous year and special areas of focus in the document. He stated that SCOG staff will be meeting with staffs from federal agencies and WSDOT to discuss the draft UPWP on April 18.
- 5. 2024 Obligation Authority Plan: Mr. Hamilton presented this agenda item. He said the Skagit region was given its obligation target after TAC meeting materials were sent out, so the memorandum in the packet does not reflect the official numbers. He stated that the obligation authority target is higher than expected but that the Skagit region has already exceeded the target via federal obligations that have already occurred this federal fiscal year. He explained that the SCOG Admin 2022-2025 project is unable to obligate until after the UPWP is adopted in May, and that there are two extensions, one of which has since obligated. The other extension has until the end of calendar year 2024 to obligate federal funding. It is currently anticipated that the region will obligate approximately \$4.3 million by the September 2024 deadline.

Mr. Weller provided an update on the Cook Road / I-5 Interchange Vicinity Improvements project, which is the one extension that has not yet obligated federal funding.

- 6. Redistributed Obligation Authority List of Projects: Mr. Hamilton presented this agenda item. He stated that while the Skagit region has already hit its obligation authority target for the year, statewide obligation is struggling. He explained that WSDOT Local Programs Division staff will have to make a decision as to whether to seek redistributed obligation authority or not, which will depend in part on expected obligations across Washington state for the remainder of this federal fiscal year. He then went over a tentative schedule and process for submitting projects that are eligible for redistributed obligation authority in the Skagit region. He explained that projects will only have a few weeks to obligate funds in early September if they are selected to receive redistributed obligation authority. A draft list will be prepared in May and will be brought back for Transportation Policy Board approval at their June meeting, and the list will be sent to WSDOT soon after the approval.
- 7. Skagit County Bike Map Update: Mr. Johnson presented this agenda item. He stated that every year the TAC approves a work program for the Non-Motorized Advisory Committee, and that as part of this year's work program the TAC directed the NMAC to update the Skagit County Bike Map. The map was last updated in 2018 and there have been many changes to the Skagit region's transportation system since that time. He explained that the NMAC has been meeting monthly since January and working closely with Skagit GIS to update the map, and that the work is nearing completion. He then went over the map, including map insets, and requested that TAC members submit feedback to him no later than April 12 so that the map can be finalized and printed as soon as possible.
- 8. Roundtable and Open Topic Discussion: Technical Advisory Committee members provided project updates for their jurisdictions.
- 9. Next Meeting: May 2, 2024, 1:30 p.m.

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10. Adjourned: 2:43 p.m.

Attest:

Date: _____

Mark Hamilton, Senior Transportation Planner Skagit Council of Governments



ACTION ITEM X.X. - MAY REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM AMENDMENTS

Document History

MEETING	DATE	TYPE OF ITEM	STAFF CONTACT	PHONE
Technical Advisory Committee	05/02/2024	Review and Recommendation	Mark Hamilton	(360) 416-7876
Transportation Policy Board	05/15/2024	Action	Mark Hamilton	(360) 416-7876

RECOMMENDED ACTION

Skagit Council of Governments (SCOG) staff and Technical Advisory Committee recommend approval of the following Regional Transportation Improvement Program amendments:

- Mount Vernon
 - o Riverside Drive Improvements 2: this amendment reprograms this project in the RTIP. The \$173,000 right-of-way phase has 100% secured local funding. The preliminary engineering phase obligated federal funding in 2022 and again in 2023, and the construction phase has not yet secured funding. Total estimated cost of the project is \$3,476,000.
- Skagit Council of Governments
 - Regional Resilience Improvement Plan: this amendment reprograms this project in the RTIP. This project was selected by the Federal Highway Administration in April to receive federal Promoting Resilient Operations for Transformative, Efficient, and Cost-Saving Transportation (PROTECT) discretionary funding. The PROTECT funding adds to the federal Surface Transportation Block Grant Program funding obligated for this project in 2022, and the scope is expanded to meet federal PROTECT requirements for a Resilience Improvement Plan. Total estimated cost of the project is \$449,623.
- Skagit County
 - Ocook Road / I-5 Interchange Vicinity Improvements: this amendment revises a project already programmed in the RTIP. Both project description and termini are updated. An amendment for this project was approved in March by the Transportation Policy Board. Following amendment approval, Washington State Department of Transportation staff determined that an amendment would not be required for this project. This May amendment reverses the March amendment, ensuring alignment of project description and termini with what is programmed in the Statewide Transportation Improvement Program.

FISCAL CONSTRAINT

The Regional Transportation Improvement Program is fiscally constrained in the 2024–2027 program years.



PUBLIC PARTICIPATION

A public comment period began on April 25 and ended on May 3.

ADMINISTRATIVE MODIFICATIONS

Administrative modifications to the Regional Transportation Improvement Program do not require Transportation Policy Board approval, and are submitted to the Washington State Department of Transportation along with any amendments for the month. Administrative modifications are provided below for informational purposes only.

- Skagit Council of Governments
 - SCOG Admin 2022-2025: this amendment revises 2024–2025 funding for this project. Regional funding for STBG is adjusted to 15% of the STBG allocation for the Skagit region this year, consistent with Regional Transportation Improvement Program Policy 13. Total project cost has been revised from \$1,261,206 to \$1,198,180 to reflect the change in funding, which includes funding already obligated for this project in 2022 and 2023.
 - SCOG Administration: this amendment revises 2026–2029 funding for this project. Regional funding for STBG is adjusted to 15% of the STBG allocation for the Skagit region this year, consistent with Regional Transportation Improvement Program Policy 13. Total project cost has been revised from \$1,477,896 to \$1,351,844 to reflect the change in funding for all four years.



Agency Mount Vernon

Project Title Riverside Drive Improvements - 2

Description Rehabilitate pavement, repair sidewalk,

correct ADA deficiencies, improve sight distance, implement data traffic data collection capability and underground

overhead utilities.

Road Name Riverside Drive

Begin Termini College Way

End Termini Skagit River Bridge

Total Project 0.56

Length

Improvement Reconstruction, No Added Capacity

Type

Functional Other Principal Arterial

Class

Environmental Categorical Exclusion

Type

Priority Number 2

Amendment Number

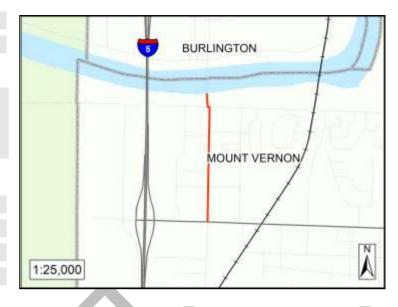
Amendment 4/26/2023

Date

Total \$3,476,000

Project Cost

Phase Obligation Schedule



Regionally S	ignificant \square	Right-of-Way Required	✓
STIP ID	WA-13533		
WSDOT PIN			
Federal Aid			
Number			
SCOG ID			
Agency ID	T-20-01		
Hearing Date	8/24/2022		
Adoption Date	8/24/2022		
Resolution	1034		

Phase	Phase Start	Federal Fund Code	FederalFunds	State Fund Code	StateFunds	LocalFunds	Total	Date Programmed
RW	2024		\$0		\$0	\$173,000	\$173,000	5/15/2024
	Total		\$0		\$0	\$173,000	\$173,000	

Number

4/23/2024 Page 1 of 1



Agency SCOG Project Title Regional Transportation Resilience Improvement Plan **Description** Prepare a Resilience Improvement Plan covering Skagit County that assesses the vulnerabilities of the transportation system for current and future weather events such as severe storms, flooding, droughts, levee and dam failures, wildfires, rockslides, and earthquakes. Road Name N/A Begin Termini N/A End Termini N/A 1:1,600,000 Total Project 0.00 Length Regionally Significant
Right-of-Way Required **Improvement** Planning **Type STIP ID** WA-13485 **Functional** No Functional Classification **WSDOT PIN** Class Federal Aid PD23(012) **Environmental** Categorical Exclusion Number **Type** SCOG ID **Priority Number** 1 Agency ID Amendment Hearing Date 5/15/2024 Number Adoption Date 5/15/2024 Amendment **Date** Resolution Number **Total** \$449,623 **Project Cost** Phase Obligation Schedule

Phase	Phase Start	Federal Fund Code	FederalFunds	State Fund Code	StateFunds	LocalFunds	Total	Date Programmed
PL	2024	PROTECT	\$299,623		\$0	\$0	\$299,623	5/15/2024
	Total		\$299,623		\$0	\$0	\$299,623	

4/24/2024 Page 1 of 1



Agency Skagit Co.

Project Title Cook Road / I-5 Interchange Vicinity

Improvements

Description Improvements include adding a travel lane to

the Interstate-5 / Cook Road Interchange (Exit 232) and signalizing the on/off ramps to reduce collisions and alleviate congestion.

Road Name Cook Road (#63000)

Begin Termini Cook Road MP 1.67 (I-5 SB Off Ramp)

End Termini Cook Road MP 2.07

Total Project 0.40

Length

Improvement Reconstruction, Added Capacity

Type

Functional Major Collector

Class

Environmental Categorical Exclusion

Type

Priority Number 1

Amendment Number

Amendment

Date

Total \$10,154,492

Project Cost

Phase Obligation Schedule



Regionally Si	ignificant 🔽	Right-of-Way Required	✓
STIP ID	WA-01137		
WSDOT PIN			
Federal Aid			
Number			
SCOG ID			
Agency ID			
Hearing Date	4/25/2023		
doption Date	4/25/2023		
Resolution Number	R20230072		

				State Fund				Date
Phase	Phase Start	Federal Fund Code	FederalFunds	Code	StateFunds	LocalFunds	Total	Programmed
PE	2024	STBG(R)	\$352,957		\$0	\$55,086	\$408,043	10/18/2023
RW	2025	NHFP	\$389,000		\$0	\$61,000	\$450,000	10/18/2023
CN	2026	NHFP	\$4,506,000		\$0	\$1,064,000	\$5,570,000	10/18/2023
	Total		\$5,247,957		\$0	\$1,180,086	\$6,428,043	

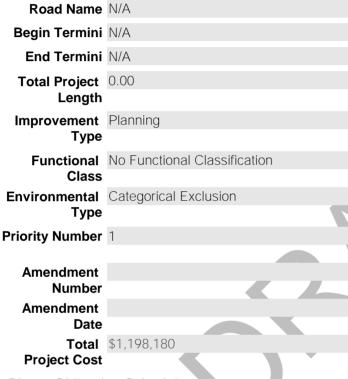
4/21/2024 Page 1 of 1

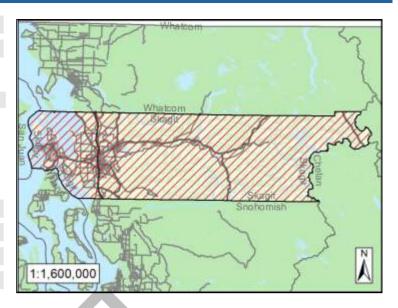


Agency SCOG

Project Title SCOG Admin 2022-2025

Description SCOG Administration for FFY 2022-2025





Regionally Si	gnificant		Right-of-Way Required	
STIP ID	SCOG 22-2	25		
WSDOT PIN				
Federal Aid Number				
SCOG ID				
Agency ID				
Hearing Date	10/18/2023	}		
Adoption Date	10/18/2023	}		
Resolution Number				

Phase Obligation Schedule

Phase	Phase Start	Federal Fund Code	FederalFunds	State Fund Code	StateFunds	LocalFunds	Total	Date Programmed
PL	2024	STBG(R)	\$292,336		\$0	\$45,625	\$337,961	5/15/2024
PL	2025	STBG(UM)	\$292,336		\$0	\$45,625	\$337,961	5/15/2024
	Total		\$584,672		\$0	\$91,250	\$675,922	

4/21/2024 Page 1 of 1



Agency SCOG Project Title SCOG Administration **Description** Surface transportation planning program support of the agency. Road Name N/A Begin Termini N/A End Termini N/A 1:1,600,000 Total Project 0.00 Length Regionally Significant
Right-of-Way Required
Right-of-Way Required **Improvement** Planning **Type STIP ID** SCOG Admin Functional No Functional Classification **WSDOT PIN** Class **Federal Aid Environmental** Categorical Exclusion Number **Type** SCOG ID **Priority Number** 1 Agency ID Amendment **Hearing Date** 10/18/2023 Number Adoption Date 10/18/2023 Amendment **Date** Resolution Number **Total** \$1,351,844 **Project Cost**

Phase Obligation Schedule

Phase	Phase Start	Federal Fund Code	FederalFunds	State Fund Code	StateFunds	LocalFunds	Total	Date Programmed
PL	2026	STBG(US)	\$292,336		\$0	\$45,625	\$337,961	5/15/2024
PL	2027	STBG(UM)	\$292,336		\$0	\$45,625	\$337,961	5/15/2024
	Total		\$584,672		\$0	\$91,250	\$675,922	

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Total

\$1,197

\$65,150 \$66,347 \$64,485

\$71,491

\$73,353 \$71,298

\$46,814

\$47,362

\$48,869

\$28,721

\$30,228 \$27,387

\$213,373 \$210,532

2024-2027 Regional Transportation Improvement Program

Financial Feasibility Table

			2024		2025		2026			2027						
Funding Program	Carrryover	Estimated Allocation	Available	Pro- grammed	Estimated Allocation	Available	Pro- grammed	Estimated Allocation	Available	Pro- grammed	Estimated Allocation	Available	Pro- grammed	4-Year Allocation	4-Year Programmed	4-Yea
Regionally Managed Federal Funds	\$1,197	\$2,472	\$3,669	\$1,806	\$2,472	\$4,334	\$2,279	\$2,472	\$4,527	\$3,020	\$2,472	\$3,979	\$1,138	\$11,085	\$8,244	\$2,84
CRP	\$574	\$278	\$852	\$46	\$278	\$1,085	\$334	\$278	\$1,029	\$0	\$278	\$1,307	\$0	\$1,687	\$380	\$1,30
STBG	\$337	\$1,949	\$2,286	\$1,603	\$1,949	\$2,632	\$1,851	\$1,949	\$2,730	\$2,641	\$1,949	\$2,038	\$1,121	\$8,133	\$7,216	\$91
ГА	\$286	\$245	\$530	\$158	\$245	\$617	\$94	\$245	\$768	\$380	\$245	\$633	\$17	\$1,264	\$648	\$61
Other Federal Funds & State Funds	\$0	\$49,106	\$49,106	\$49,106	\$62,421	\$62,421	\$62,421	\$38,894	\$38,894	\$38,894	\$22,572	\$22,572	\$22,572	\$172,992	\$172,992	\$
5307	\$0	\$1,500	\$1,500	\$1,500	\$5,500	\$5,500	\$5,500	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500	\$14,000	\$14,000	\$
5339	\$0	\$107	\$107	\$107	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$107	\$107	\$
BR	\$0	\$1,490	\$1,490	\$1,490	\$19,486	\$19,486	\$19,486	\$0	\$0	\$0	\$0	\$0	\$0	\$20,976	\$20,976	\$
DEMO	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,740	\$1,740	\$1,740	\$0	\$0	\$0	\$1,740	\$1,740	\$
BP	\$0	\$574	\$574	\$574	\$605	\$605	\$605	\$621	\$621	\$621	\$0	\$0	\$0	\$1,799	\$1,799	\$
TA Discretionary	\$0	\$2,580	\$2,580	\$2,580	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2,580	\$2,580	\$
HIP(S)	\$0	\$0	\$0	\$0	\$5,917	\$5,917	\$5,917	\$0	\$0	\$0	\$0	\$0	\$0	\$5,917	\$5,917	\$
HSIP	\$0	\$2,901	\$2,901	\$2,901	\$9,160	\$9,160	\$9,160	\$2,707	\$2,707	\$2,707	\$0	\$0	\$0	\$14,768	\$14,768	\$
NHFP	\$0	\$0	\$0	\$0	\$389	\$389	\$389	\$4,506	\$4,506	\$4,506	\$0	\$0	\$0	\$4,895	\$4,895	\$
NHPP	\$0	\$2,972	\$2,972	\$2,972	\$17,537	\$17,537	\$17,537	\$20,480	\$20,480	\$20,480	\$17,824	\$17,824	\$17,824	\$58,814	\$58,814	\$
PROTECT	\$0	\$300	\$300	\$300	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$300	\$300	\$
STBG(S)	\$0	\$1,872	\$1,872	\$1,872	\$0	\$0	\$0	\$2,346	\$2,346	\$2,346	\$336	\$336	\$336	\$4,555	\$4,555	\$
ГТР	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,155	\$1,155	\$1,155	\$0	\$0	\$0	\$1,155	\$1,155	\$
CRAB	\$0	\$7,603	\$7,603	\$7,603	\$2,400	\$2,400	\$2,400	\$0	\$0	\$0	\$0	\$0	\$0	\$10,003	\$10,003	\$
CSRF	\$0	\$7,159	\$7,159	\$7,159	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$7,159	\$7,159	\$
MAW	\$0	\$14,494	\$14,494	\$14,494	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$14,494	\$14,494	\$
MVA	\$0	\$2,589	\$2,589	\$2,589	\$1,101	\$1,101	\$1,101	\$1,444	\$1,444	\$1,444	\$911	\$911	\$911	\$6,046	\$6,046	\$
Other	\$0	\$2,964	\$2,964	\$2,964	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2,964	\$2,964	\$
ГІВ	\$0	\$0	\$0	\$0	\$326	\$326	\$326	\$395	\$395	\$395	\$0	\$0	\$0	\$721	\$721	\$
Matching Funds	\$0		\$13,573	\$13,573	1.7	\$6,598	\$6,598	\$5,447	\$5,447		\$3,678	\$3,678		\$29,296	\$29,296	\$
Local	\$0	\$13,573	\$13,573	\$13,573	\$6,598	\$6,598	\$6,598	\$5,447	\$5,447	\$5,447	\$3,678	\$3,678	\$3,678	\$29,296	\$29,296	\$



ACTION ITEM X.X. – RESOLUTION 2024-XX TO ADOPT UNIFIED PLANNING WORK PROGRAM FOR STATE FISCAL YEAR 2025

Document History

MEETING	DATE	TYPE OF ITEM	STAFF CONTACT	PHONE		
Technical Advisory Committee	04/04/2024	Discussion	Mark Hamilton	(360) 416-7876		
Transportation Policy Board	04/17/2024	Discussion	Mark Hamilton	(360) 416-7876		
Technical Advisory Committee	05/02/2024	Recommendation	Mark Hamilton	(360) 416-7876		
Transportation Policy Board	05/15/2024	Action	Mark Hamilton	(360) 416-7876		

RECOMMENDED ACTION

Skagit Council of Governments (SCOG) staff and Technical Advisory Committee recommend approving Resolution 2024-XX to adopt the state fiscal year 2025 <u>Unified Planning Work Program</u> (UPWP).

DISCUSSION

SCOG is responsible for preparing a UPWP that documents the transportation planning work activities and related tasks to be accomplished during state fiscal year 2025 (July 1, 2024 through June 30, 2025). The UPWP identifies planning work tasks, their associated costs and applicable funding sources.

A meeting with representatives from the Federal Highway Administration, Federal Transit Administration, Washington State Department of Transportation and SCOG was held on April 18 to review and discuss the draft UPWP. Revisions were made to the draft UPWP by SCOG staff following the meeting. Revisions appear in strikethrough-underline format, with additions underlined in red ("additions") and deletions struck in red ("deletions").

SCOG staff anticipates that the Transportation Policy Board will take action on the UPWP at the May 15 meeting. The document must be approved no later than the end of June.



Unified Planning Work Program





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Preparation of this document was funded by grants from the Federal Highway Administration, Federal Transit Administration, Washington State Department of Transportation and with contributions by SCOG member jurisdictions.

The Skagit Council of Governments fully complies with Title VI of the federal Civil Rights Act of 1964 and related statutes, and does not discriminate on the basis of race, color or national origin. For more information, or to obtain a Title VI Complaint Form, visit SCOG's website at http://scog.net/about/non-discrimination/.

Cover photograph courtesy of Andy Porter Photography.



Introduction

PLANNING ORGANIZATION OVERVIEW

Authorized by federal law, metropolitan planning organizations (MPOs) exist throughout the United States in all urban areas with populations greater than 50,000 people. MPOs plan, program and prioritize federal funding used on transportation projects in metropolitan planning areas.

The Skagit Council of Governments (SCOG) is the federally designated MPO in Skagit County, Washington, as enabled by federal law <u>23 USC 134</u> and <u>49 USC 5303</u>. SCOG leads the development of the region's long-range regional transportation plan and short-range regional transportation improvement program in coordination with the Federal Highway Administration (FHWA), Federal Transit Administration (FTA), Washington State Department of Transportation (WSDOT) and other stakeholders.

Washington state's Growth Management Act of 1990 authorized the creation of regional transportation planning organizations (RTPOs). Through its <u>governance agreement</u>, SCOG is designated as the RTPO for Skagit County. As an RTPO, SCOG convenes cities, towns, Skagit County, Skagit Public Utility District, Skagit Transit, tribes, ports, private employers and WSDOT as the region plans for the future. Examples of RTPO duties include: preparing a regional transportation plan; certifying that countywide planning policies and local transportation elements are consistent with the regional transportation plan; and maintaining a six-year regional transportation improvement program.

SCOG's planning boundaries are the same as Skagit County boundaries and are often referred to as the "Skagit region". These boundaries are the metropolitan planning area under federal law for MPOs – also the Mount Vernon-Anacortes, WA metropolitan statistical area – and planning area under state law for RTPOs. In addition to planning within the Skagit region, many projects extend beyond these boundaries to other parts of northwest Washington and statewide.

For a listing of Transportation Policy Board membership, refer to Appendix A: Board Membership. For a graphical representation of the board and advisory committee structure, refer to Appendix B: SCOG Organizational Structure. For a map of the MPO and RTPO planning area, see Appendix C: MPO & RTPO Planning Area.

Unified Planning Work Program Overview

The unified planning work program (UPWP) documents the transportation planning work activities and related tasks to be accomplished during state fiscal year (SFY) 2025 – July 1, 2024 through June 30, 2025. Work activities included in the UPWP comply with regional policies, goals and objectives. SCOG's Transportation Policy Board reviews and approves the UPWP, with final approval issued by FHWA, FTA and WSDOT.

This document outlines federal and state planning requirements, then presents a work program of planning activities for SFY 2025 that address the requirements and regional priorities. The work activities in the UPWP are organized into four elements:

- Element 1: Administration;
- Element 2: Multimodal Planning;



- Element 3: Programming & Project Selection; and
- Element 4: Data Collection & Analysis.

MPO and RTPO planning activities are funded by grants from FHWA, FTA, WSDOT and dues from local and tribal governments. The UPWP is adopted annually and serves as a budget and work program for SCOG's transportation function.

For a graphical representation of the core work activities identified in the UPWP, refer to Appendix D: Core Programs and Functions.

Appendix E: Planning Projects by Other Agencies, includes planning projects conducted by other agencies within the Skagit region during the timeframe of the UPWP. Projects in this appendix are typically led by Skagit Transit, the regional public transportation operator and WSDOT, but may be from other agencies in the Skagit region.

Appendix F: Long-term Work Schedule includes long-term work tasks that either begin in this UPWP and continue past the UPWP, or are anticipated for future UPWPs and have not yet begun.

AMENDING THE UPWP

As staff availability fluctuates and regional priorities change, it may become necessary to amend the UPWP. If it is determined, through discussions with the SCOG Transportation Policy Board, that an amendment is necessary, staff will prepare an updated UPWP. A draft will then be made available to the public, Technical Advisory Committee, Transportation Policy Board, and WSDOT. The Transportation Policy Board will then act on the amended UPWP. If the amendment is approved, it will then be submitted to WSDOT, and WSDOT will coordinate with FHWA and FTA for on final approval.



FEDERAL AND STATE REQUIREMENTS

FEDERAL REQUIREMENTS

FEDERAL PLANNING FACTORS

Federal planning factors emphasize priorities for transportation planning through a process that is continuing, cooperative and comprehensive (23 USC 134(h) and 49 USC 5303(h)). The ten factors provide for consideration of projects and strategies that will:

- 1. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- 2. Increase the safety of the transportation system for motorized and non-motorized users;
- 3. Increase the security of the transportation system for motorized and non-motorized users;
- 4. Increase the accessibility and mobility of people and for freight;
- 5. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth, housing, and economic development patterns;
- 6. Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- 7. Promote efficient system management and operation;
- 8. Emphasize the preservation of the existing transportation system;
- 9. Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation; and
- 10. Enhance travel and tourism.

These federal planning factors were considered as the SFY 2025 UPWP was prepared to ensure consistency between federal priorities and the work program.

FEDERAL PLANNING EMPHASIS AREAS

The Federal Highway Administration and the Federal Transit Administration jointly issued federal planning emphasis areas in 2021. SCOG is asked to identify and develop tasks in the SFY 2025 UPWP that address the following federal planning emphasis areas:

- Tackling the Climate Crisis Transition to a Clean Energy, Resilient Future;
- Equity and Justice40 in Transportation Planning;
- Complete Streets;
- Public Involvement;
- Strategic Highway Network/U.S. Department of Defense Coordination;
- Federal Land Management Agency Coordination;
- Planning and Environment Linkages; and
- Data in Transportation Planning.

Federal planning emphasis areas are detailed in a December 30, 2021 letter from FHWA and FTA.

Each of the federal planning emphasis areas is addressed through various work tasks selected for SFY 2025, as shown in the following table.



Unified Planning Work Program Work Task	Tackling the Climate Crisis	Equity and Justice40	Complete Streets	Public Involvement	Strategic Highway Network	Federal Land Management Agency Coordination	Planning and Environment Linkages	Data in Transportation Planning
1.1 – MPO and RTPO Administration				1				
1.2 – Unified Planning Work Program				1				
1.3 – Legislator Contact								
1.4 - Title VI Annual Report		✓						
1.5 - Public Participation Plan Annual Report				✓				
1.6 - Metropolitan Planning Agreement								
2.1 - Regional Transportation Plan	1	✓	✓	✓	✓	✓		✓
2.2 – Statewide Planning Initiatives	1			✓			✓	
2.3 – Local Transportation Planning	✓	✓		✓				
2.4 - North Sound Transportation Alliance				1				
2.5 – Nondiscrimination Planning		✓		1				
2.6 – Nonmotorized Transportation Planning			√	✓				
2.7 – Infrastructure Investment and Jobs Act	✓_							
2.8 – Public Participation Plan				1				
2.9 – Regional Multimodal Level of Service			1					
2.10 – Transportation Elements and Countywide Planning Policies			✓					
2.11 – Regional Planning Duties								
2.12 - Regional Transportation Resilience Improvement Plan	✓	1		1		✓		1
2.13 – Regional Safety Action Plan		√	√	√				√
2.14 – Intelligent Transportation Systems Architecture				1				1
3.1 – Regional Transportation Improvement Program				√		✓		√
3.2 – Annual Listing of Obligations								√
3.3 – Project Selection and Prioritization				√				
3.4 – List of Regional High Priority Projects								
4.1 - Regional Performance Management								√
4.2 – Travel Demand Model								√
4.3 – Traffic Counts								√
4.4 – Geographic Information Systems				1				1
4.5 – Highway Functional Classification					✓			√
4.6 - Household Travel Survey				1				✓
4.7 – Growth Projections and Allocations								√

INCREASING SAFE AND ACCESSIBLE TRANSPORTATION OPTIONS

The 2021 Infrastructure Investment and Jobs Act introduced a requirement that MPOs utilize not less than 2.5% of funds provided under 23 USC 104(d) be utilized on activities described in federal law that improve safe and accessible transportation options, which primarily focus on active transportation and



public transportation modes. There is an exemption to this requirement for MPOs that have Complete Streets standards and policies in place, along with an updated Complete Streets prioritization plan. SCOG does not qualify for this Complete Streets exemption.

In Washington state, FHWA and WSDOT ask MPOs to identify which UPWP work tasks address these requirements, for the MPOs that do not meet the Complete Streets exemption. The following work tasks have been identified in the SFY 2025 UPWP that address these federal Increasing Safe and Accessible Transportation Options requirements:

- 2.1 Regional Transportation Plan
- 2.2 Statewide Planning Initiatives
- 2.3 Local Transportation Planning
- 2.4 North Sound Transportation Alliance
- 2.5 Nondiscrimination Planning
- 2.6 Nonmotorized Transportation Planning
- 2.7 Infrastructure Investment and Jobs Act
- 2.8 Public Participation Plan

- 2.9 Regional Multimodal Level of Service
- 2.10 Transportation Elements and Countywide Planning Policies
- 2.11 Regional Planning Duties
- 2.12 Regional Transportation Resilience Improvement
- 2.13 Regional Safety Action Plan
- 2.14 Intelligent Transportation Systems Architecture

All **Multimodal Planning** element work tasks in the SFY 2025 UPWP address these federal requirements for Increasing Safe and Accessible Transportation Options, in whole or in part, as activities that are identified for the 2.5% of funding.

STATE REQUIREMENTS

WASHINGTON STATE POLICY GOALS

The State of Washington has established policy goals for the planning, operation, performance of and investment in the state's transportation system (<u>RCW 47.04.280</u>). Public investments in transportation should support achievement of these policy goals:

- 1. Preservation To maintain, preserve, and extend the life and utility of prior investments in transportation systems and services, including the state ferry system;
- 2. Safety To provide for and improve the safety and security of transportation customers and the transportation system;
- 3. Stewardship To continuously improve the quality, effectiveness, resilience and efficiency of the transportation system;
- 4. Mobility To improve the predictable movement of goods and people throughout Washington state, including congestion relief and improved freight mobility;
- 5. Economic Vitality To promote and develop transportation systems that stimulate, support, and enhance the movement of people and goods to ensure a prosperous economy; and
- 6. Environment To enhance Washington's quality of life through transportation investments that promote energy conservation, enhance healthy communities, and protect the environment.

Among RTPO duties (<u>RCW 47.80.023</u>) is preparing a regional transportation plan that is consistent with countywide planning policies and county, tribal, city and town comprehensive plans. Other tasks include: preparing a regional transportation improvement program (RTIP); developing a coordinated public transit-human services transportation plan; and reviewing local level of service standards. All of these duties are addressed in work activities listed in the UPWP. For a graphical representation of some of the work activities identified in the UPWP, refer to Appendix D: Core Programs and Functions.



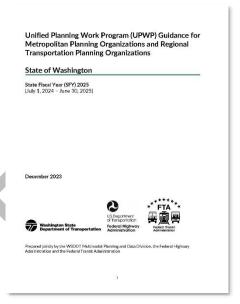
WASHINGTON STATE PLANNING EMPHASIS AREAS

The following state planning emphasis areas have been identified by WSDOT as areas MPOs and RTPOs are requested to dedicate time and/or resources towards during state fiscal year 2025.

Administrative

WSDOT requests that MPOs and RTPOs consider the following:

- Update RTPO Duties: The Tribal and Regional Integrated Planning Office (TRIP) looks forward to continuing the effort to assess, analyze, and potentially adjust the duties of RTPOs as found in RCW 47.80. We They want to work closely with RTPOs to make sure that we are all alignedensure alignment on what is expected of RTPOs as well as identify areas where RTPOs can more effectively enhance regional transportation planning.
- Make Public Documents Accessible: Governing documents should be posted online. Governance documents are public documents and should be easily accessible on the MPO/RTPO website. These include Interlocal Agreements, bylaws, and policies.



Make Planning Processes More Inclusive: WSDOT is committed to combatting racism and is
working to enhance diversity, equity, and inclusion efforts. WSDOT will be placing an emphasis
on environmental justice assessments of regional transportation plans and regional transportation improvement programs. Please work with your WSDOT requests that MPOs and RTPOs
work with Tribal and Regional Integrated Planning Office regional coordinators to determine
how to best address these requirements for your their respective organizations.

Planning Collaboration

MPOs and RTPOs are requested to set aside resources to collaboratively develop and/or review planning efforts. Plans WSDOT plans and efforts expected to be developed during SFY 2025 include:

- Multimodal Planning and Data Division Planning Activities: WSDOT will be scoping the update to the Washington Transportation Plan, Phase II, developing the legislatively directed performance-based project evaluation model, and addressing updates to legislation related to vehicle miles of travel reduction, land use/housing, and multimodal level of service. MPOs and RTPOs are requested to dedicate resources to coordinate on these efforts during SFY 2025.
- Active Transportation Division Planning Activities: WSDOT requests that MPOs and RTPOs Please reserve resources to coordinate with WSDOT on the Sandy Williams Connecting Communities program. If any MPO or RTPO is collecting active transportation data, please WSDOT asks that they work with the Active Transportation Division to coordinate on how it is collected. Also, if any MPOs or RTPOs are working on active transportation plans during SFY 2025, WSDOT requests that they please coordinate with the Active Transportation Division, as there may be opportunities to jointly apply for Active Transportation Infrastructure Investment



Program funding. Finally, please WSDOT asks that MPOs and RTPOs reserve resources to potentially assist your their local agencies if they are successful in receiving bike/ped program funding.

- Public Transportation Division Planning Activities: WSDOT's Public Transportation Division
 will be working on the State Transportation Demand Management Plan, the State Commute
 Trip Reduction Plan, and local Commute Trip Reduction plans, all of which will inform the
 development of the <u>Statewide Public Transportation Plan.</u> MPOs and RTPOs are encouraged
 to dedicate some resources to coordinate and collaborate with WSDOT's Public Transportation Division as they work on these efforts.
- Rail, Freight, and Ports Division Planning Activities:
 - The <u>WSDOT</u> Rail, Freight, and Ports Division requests that MPOs and RTPOs incorporate truck parking needs into local and regional planning efforts.
 - WSDOT will update the State Rail Plan and State Freight Plan during SFY 2025. WSDOT requests that MPOs and RTPOs Please-reserve resources to coordinate with WSDOT on this project.
 - WSDOT will also be updating the Freight and Goods Transportation System. WSDOT requests that MPOs and RTPOsPlease be prepared to provide traffic count data for your their region.
- Comprehensive Plan Updates: Many cities and counties in Washington are ramping up efforts to update their comprehensive plans. WSDOT encourages MPOs and RTPOs to coordinate with WSDOT region planning offices in the review and support of the local agency comprehensive plan transportation elements. WSDOT has developed a resource page for this effort.

Federal Functional Classification Update

Following the designations of new urban area boundaries WSDOT will work with MPOs and RTPOs to update the <u>federal functional classification designations</u>. <u>Please reserveWSDOT requests that MPOs and RTPOs reserve</u> some resources to work with WSDOT <u>on this project. as necessary</u>.

Transportation Asset Management Plan Reporting

<u>Please WSDOT requests that MPOs</u> work with the local agencies in <u>your-their</u> regions to develop estimates (% by lane mile) for preservation and maintenance needs of pavement and bridge on the locally managed National Highway System. WSDOT will need to provide financial information during the update to the Transportation Asset Management Plan update during SFY 2025 (<u>Click here for example of this information in the current Transportation Asset Management Plan</u>).

Washington state planning emphasis areas are addressed through various work activities selected for SFY 2025, as shown in the following table.



Unified Planning Work Program Work Task	Update RTPO Duties	Make Public Documents Accessible	Make Planning Processes More	Multimodal Planning and Data Division	Active Transportation Division	Public Transportation Division	Rail, Freight, and Ports Division	Comprehensive Plan Updates	Federal Functional Classification Update	Transportation Asset Management Plan Reporting
1.1 – MPO and RTPO Administration		✓								
1.2 – Unified Planning Work Program		1								
1.3 – Legislator Contact										
1.4 - Title VI Annual Report		✓	✓							
1.5 – Public Participation Plan Annual Report		1								
1.6 – Metropolitan Planning Agreement		✓								
2.1 - Regional Transportation Plan		1	✓					✓		
2.2 - Statewide Planning Initiatives				1	✓	✓	✓	✓		
2.3 – Local Transportation Planning					✓		✓	✓		
2.4 - North Sound Transportation Alliance										
2.5 – Nondiscrimination Planning		1	1			✓				
2.6 – Nonmotorized Transportation Planning										
2.7 – Infrastructure Investment and Jobs Act										
2.8 – Public Participation Plan		V								
2.9 - Regional Multimodal Level of Service		✓						✓		
2.10 – Transportation Elements and Countywide Planning Policies		✓						✓		
2.11 - Regional Planning Duties	1	✓						✓		
2.12 – Regional Transportation Resilience Improvement Plan		✓	✓							
2.13 – Regional Safety Action Plan		✓	✓							
2.14 - Intelligent Transportation Systems Architecture		✓	✓							
3.1 – Regional Transportation Improvement Program		✓	✓							
3.2 – Annual Listing of Obligations		✓								
3.3 – Project Selection and Prioritization		✓				✓				
3.4 – List of Regional High Priority Projects		✓								
4.1 – Regional Performance Management		✓								\checkmark
4.2 – Travel Demand Model		✓						\checkmark		
4.3 – Traffic Counts		✓					√	√	✓	
4.4 - Geographic Information Systems		✓								
4.5 – Highway Functional Classification		✓					✓		√	

PUBLIC INVOLVEMENT

Federal and state laws require MPOs and RTPOs to include provisions in the planning process to ensure the involvement of the public in the preparation of regional plans and programs. SCOG's <u>Public Participation Plan</u> requires that plans and documents are made available to the public online and at the SCOG office.



FUNDING SOURCES FOR PLANNING ACTIVITIES

All work, including staff time and consultant activities, listed in the unified planning work program are funded through one or more of the following funding sources.

Funding tables, including all funding sources supporting the UPWP, are located near the end of this document. For cost estimates by UPWP work task, refer to the **Expenditures by Work Task** table. For a summary of expenditures and revenue by fund type, refer to the **Expenditures & Revenue by Fund Type** table.

FEDERAL HIGHWAY ADMINISTRATION 23 USC SECTION 133 AND SECTION 134 GRANT FUNDS

Section 133, the Surface Transportation Block Grant Program (STBG), provides flexible funding that may be used by states and localities for projects to preserve and improve the transportation system consistent with regional priorities. STBG funds are allocated to SCOG through the regional project-selection process to support the continuous, cooperative and comprehensive transportation planning process. STBG funds can be used for up to 86.5% of a project with a required match of 13.5%.

Refer to the **Surface Transportation Block Grant Funding Breakdown** table in the UPWP for estimated STBG funding for SFY 2025 by project.

Section 134 federal planning funds, often referred to as "PL" funds, are allocated to MPOs by WSDOT for carrying out the metropolitan transportation planning process. These federal funds can be used for up to 86.5% of a project, with a required 13.5% match typically provided by local government dues.

The Safe Streets and Roads for All Grant Program (SS4A) is a discretionary grant program created through the 2021 Infrastructure Investment and Jobs Act. SCOG applied for a grant in July 2023 under this program and was notified in December 2023 that the Regional Safety Action Plan was

New For SFY 2025

WSDOT will begin packaging FHWA Section 134 funds and FTA Section 5303 funds that are distributed to MPOs into FHWA-FTA Consolidated Planning Grant (CPG) funds in SFY 2025. Funds from these two federal sources will no longer be authorized and tracked separately in Washington state. The UPWP reflects this new combined funding source and no longer differentiates between FHWA Section 134 and FTA Section 5303 funds.

selected for funding by FHWA. SS4A funds can be used for up to 80.0% of a project with a required match of 20.0%.

The Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation Program (PROTECT) includes a discretionary grant program created through the 2021 Infrastructure Investment and Jobs Act. SCOG applied for a grant in August 2023 under this program and was notified in April 2024 that the Regional Transportation Resilience Improvement Plan was selected for funding by FHWA. PROTECT funds can be used for up to 100.0% of a project with no required match.



FEDERAL TRANSIT ADMINISTRATION 49 USC SECTION 5303 AND 5310 GRANT FUNDS

Section 5303 funds are federal funds allocated to MPOs by WSDOT for multimodal transportation planning in metropolitan planning areas. SCOG uses a local match of 13.5% based on an agreement with WSDOT.

WSDOT allocates Section 5310 federal funds to RTPOs to aid development of local coordinated public transit-human services transportation plans. These funds do not have a local match requirement.

WASHINGTON STATE

REGIONAL TRANSPORTATION PLANNING ORGANIZATION GRANT FUNDS

Washington state allocates funds to all regional transportation planning organizations in the state to perform required state planning activities. These funds do not have a local match requirement.





ELEMENT 1: ADMINISTRATION

The **Administration** work program element focuses on all aspects of agency and personnel management, Transportation Policy Board support, advisory committees support, meeting coordination, budgeting, transportation and land use policy development and review, and annual work program preparation and reporting.

WORK TASKS

1.1 MPO and RTPO Administration

Description: Manage and administer the unified planning work program, including work program development, schedule, budget, progress and evaluation reports and related documentation. Administration will also include assuring compliance with rules and regulations of funding agencies. Supervise staff and personnel activities. Procure office supplies and furniture. Review and update contracts and agreements. Provide clerical support for general administration and other work program elements. Procure software and hardware, and other technologies and devices as needed. Maintain SCOG's website. Participate at monthly meetings of the Transportation Policy Board, Technical Advisory Committee and other committees as needed. Coordinate and consult with other MPOs and RTPOs on federal, state and regional transportation issues. Prepare 2025 operating budget. Provide continuing education and training opportunities through participation in webinars, conferences and seminars. Draft letters of support for transportation projects consistent with applicable policies, plans and programs. Prepare the annual self-certification, specifying that MPO functions are being performed in accordance with all applicable requirements. Facilitate public involvement and outreach efforts in accordance with the Title VI Plan and Public Participation Plan. Consult with tribal governments on transportation planning and programming efforts. Engage applicable federally recognized tribal governments in regional governance of SCOG, consistent with RCW 47.80.050(2).

Responsibilities: SCOG

Product: 2025 SCOG operating budget completed and adopted prior to calendar year 2025. Self-certification documentation completed in October 2024. By the second quarter of calendar year 2025, SCOG will provide a reasonable opportunity for voting membership to all federally recognized tribes that hold reservation or trust lands within the Skagit region.

Direct Cost: Technology-related (hardware, software, etc.) direct costs are expected to total up to \$3,500. Travel and training costs are expected to total up to \$20,000.

1.2 Unified Planning Work Program

Description: Creation of the SFY 2024 UPWP Annual Performance and Expenditure Report per 23 CFR 420.117. SCOG will prepare the SFY 2026 UPWP in cooperation with the Federal Highway Administration, Federal Transit Administration, Skagit Transit and WSDOT.

Responsibilities: SCOG (lead), Federal Highway Administration, Federal Transit Administration, Skagit Transit, WSDOT

Product: SFY 2024 Annual UPWP Performance and Expenditure Report completed in September 2024, and SFY 2026 UPWP in spring 2025.



1.3 Legislator Contact

Description: Develop and submit Public Disclosure Commission Reports as required. The reports identify all contact with Washington state legislators. All expenses in meeting with federal and state elected, and administration officials are paid using local funds. SCOG occasionally visits state legislators in the first or second month of the Washington state legislature's regular session. Other contact may occur, but it is unknown when this will happen during the UPWP timeframe.

Responsibilities: SCOG

Product: Quarterly Public Disclosure Commis-

sion Reports as necessary.

1.4 Title VI Annual Report

Description: Report on Title VI Plan implementation activities through the annual Title VI Accomplishments and Goals Report.

Responsibilities: SCOG (lead), WSDOT

Product: Title VI annual report completed in November 2024.

1.5 Public Participation Plan Annual Report

Description: Report on Public Participation Plan implementation activities through an annual assessment of public participation at SCOG.

Responsibilities: SCOG

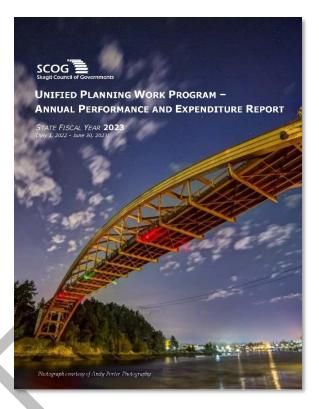
Product: Public Participation Plan annual report completed in June 2025.

1.6 Metropolitan Planning Agreement

Description: Prepare and execute an updated <u>Metropolitan Planning Agreement</u> between SCOG, Skagit Transit and WSDOT. The agreement, meeting the requirements of <u>23 CFR 450.314</u>, was executed by SCOG, Skagit Transit and WSDOT in 2017. WSDOT staff requested that this work task be added to the UPWP and has committed to leading the update process.

Responsibilities: WSDOT (lead), SCOG, Skagit Transit

Product: Metropolitan Planning Agreement updated in SFY 2025.





ELEMENT 2: MULTIMODAL PLANNING

The **Multimodal Planning** work program element includes regional planning efforts. Many of the plans identified in this element are responsibilities of MPOs and RTPOs, as required by federal law and state law. Additional planning projects and coordination efforts are documented as well.

WORK TASKS

2.1 Regional Transportation Plan

Description: The Skagit 2045 Regional Transportation Plan (Skagit 2045) – the federal-compliant metropolitan transportation plan and state-compliant regional transportation plan – was adopted in March 2021. Skagit 2045 was amended in July 2022 to improve consistency with local and tribal long-range plans and transportation improvement programs. Another amendment to Skagit 2045 is expected late in state fiscal year 2024, as local comprehensive plans are completed in the Skagit



region. A major update to the Regional Transportation Plan began in SFY 2024, with a consultant contract expected to begin in June/July 2024 and continuing through the plan due date of March 2026.

Responsibilities: SCOG (lead), WSDOT, Consultant

Product: Work on major update to Regional Transportation Plan in SFY 2025 that is due in March 2026.

Direct Cost: An estimated \$175,000 of STBG (US) funds will be used for professional services in SFY 2025 for this work task. Direct cost for this work tasks also includes work done under the Travel Demand Model work task, which is not separately identified in that work task to avoid double counting.

2.2 Statewide Planning Initiatives

Description: Participate in the development and implementation of statewide transportation planning efforts led by WSDOT, and other state agencies, boards and commissions. Anticipated statewide planning initiatives that SCOG may be involved with are included in the State Planning Emphasis Areas section of the UPWP. SCOG budgets staff time and other resources every year in the UPWP, through this work task and other work tasks, to participate in these statewide efforts.



Responsibilities: WSDOT (lead), SCOG

Product: Participation in statewide planning initiatives as needs arise and staffing permits in SFY 2025.

2.3 Local Transportation Planning

Description: Assist local agencies with transportation planning efforts. Refer to Appendix E: Plan-

ning Projects by Other Agencies for a description of major planning projects to be conducted by City of Anacortes, Skagit Transit and WSDOT within the Skagit region.

Responsibilities: SCOG

Product: SCOG will assist with local planning efforts as needed in SFY 2025.

2.4 North Sound Transportation Alliance

Description: The <u>North Sound Transportation Alliance</u> (NSTA, formerly known as the "Farmhouse Gang") is a macro-regional group that focuses on mobility and multimodal issues with stakeholders in Island, San Juan, Snohomish, Skagit and Whatcom counties. The Whatcom Council of Governments provides administration for NSTA, with assistance from SCOG.

Responsibilities: Whatcom Council of Governments (lead), SCOG

Product: NSTA meeting administration and attendance in SFY 2025. Staff support for additional multimodal planning activities that NSTA performs.

2.5 Nondiscrimination Planning

Description: SCOG will review planning, programming and project selections to ensure that SCOG decisions do not have a disproportionate adverse impact on protected populations. SCOG will maintain a Title VI complaint log and implement the adopted Title VI Plan to ensure continued nondiscrimination in SCOG's transportation program. SCOG will continue implementation of activities from the Americans with Disabilities Act (ADA) Self-evaluation and Program Access Plan adopted in July 2022. SCOG will also continue implementation of activities from the most recent Title VI Plan update, adopted in May 2023. The next major updates to the Title VI Plan and ADA Self-evaluation and Program Access Plan are expected to occur in calendar year 2026. Each plan is on a three-year update cycle.

Responsibilities: SCOG (lead), WSDOT

Product: Conduct ongoing nondiscrimination activities at SCOG throughout SFY 2025.

2.6 Nonmotorized Transportation Planning

Description: The Non-Motorized Advisory Committee (NMAC) is an advisory committee to the Technical Advisory Committee on nonmotorized issues. Assistance will be provided by the NMAC during SFY 2025 to SCOG member organizations and volunteer groups to improve nonmotorized transportation and safety. Other NMAC activities for SFY 2025 will be determined after their calendar year 2025 work program is approved by the Technical Advisory Committee.



An update to the Skagit County Bike Map will be printed in April/May 2024 with distribution in SFY 2025. The Skagit County Walking Trail Guide will continue to be distributed in SFY 2025.

Responsibilities: SCOG

Product: Distribution of bike maps and walking trial guides in SFY 2025. Other nonmotorized products consistent with approved NMAC work programs.

2.7 Infrastructure Investment and Jobs Act

Description: The federal Infrastructure Investment and Jobs Act (IIJA) was signed into law on November 15, 2021. Many new features of this surface transportation law affect SCOG, specifically the MPO duties that SCOG performs and the federal funding that SCOG receives. There are also many discretionary grant programs created through the law, two of which SCOG applied for funding through in SFY 2024 to assist with regional plans: the Regional Transportation Resilience Improvement Plan; and Regional Safety Action Plan. The Code of Federal Regulations should be updated during the timeframe of the SFY 2025 UPWP with regulations implementing the new law. SCOG will continue to participate in processes related to implementing the IIJA and begin to address changes to MPO duties that the 2021 law requires. Implementation activities may occur at the national, statewide and local levels.

Responsibilities: WSDOT (lead), SCOG

Product: Participation in implementation activities related to the Infrastructure Investment and Jobs Act in SFY 2025 at the national, statewide and local levels.

2.8 Public Participation Plan

Description: The Public Participation Plan guides engagement activities at SCOG and was last updated in 2017. This 2017 update followed a major update to the plan in 2015, which included an assessment of an earlier public participation plan. Another minor update to the 2017 plan is anticipated in SFY 2025, primarily to address changes with governing bodies, advisory committees, remote meetings and new Infrastructure Investment and Jobs Act requirements. The plan update will follow changes in the Code of Federal Regulations, expected in SFY 2025.

Responsibilities: SCOG

Product: Public Participation Plan amended in SFY 2025, pending new regulations implementing the Infrastructure Investment and Jobs Act.

2.9 Regional Multimodal Level of Service

Description: Washington state law requires SCOG to "review level of services methodologies used by cities and counties planning under the Growth Management Act to promote a consistent regional evaluation of transportation facilities and corridors" (RCW 47.80.023). SCOG documented level of service methodologies used by cities, towns and Skagit County in the Skagit region in April/May 2024 and provided recommendations on how to make them more consistent. House Bill 1181 introduced new multimodal level of service requirements for local governments, beginning with 2025 periodic updates to local comprehensive plans. Consistent with RCW 47.80.023, SCOG will "work with cities, counties, transit agencies, the department of transportation, and others to develop level of service standards or alternative transportation performance



measures". This work on developing level of service standards, including multimodal, is expected to occur throughout SFY 2025. SCOG will also be jointly establishing level of service standards for state highways and ferry routes with WSDOT, pursuant to <u>RCW 47.80.030</u>, as work is underway for the major Regional Transportation Plan update, due in March 2026.

Responsibilities: SCOG (lead), cities, towns, Skagit County, Skagit Transit, WSDOT

Product: SCOG will work with other government agencies – including WSDOT, cities, towns, Skagit County, and Skagit Transit – as they develop multimodal level of services standards in SFY 2025. SCOG will also work on jointly establishing level of service standards with WSDOT for state highways and state ferry routes in SFY 2025.

2.10 Transportation Elements and Countywide Planning Policies

Description: Certify that the transportation element of city/county comprehensive plans and countywide planning policies meet the following requirements:

- a. Reflect the transportation guidelines and principles established in the adopted regional transportation plan and are consistent with other adopted plans;
- b. Conform to the requirements of RCW 36.70A.070; and
- c. Are consistent with Skagit countywide planning policies adopted under <u>RCW</u> 36.70A.210.

Responsibilities: SCOG

Product: Certification of local comprehensive plan transportation elements and countywide planning policies as necessary in SFY 2025.

2.11 Regional Planning Duties

Description: Some elements of SCOG's regional transportation planning organization certification processes are over 20 years old and were generated when Skagit County was part of the Skagit-Island Regional Transportation Planning Organization, which dissolved in 2015. SCOG conducted an in-depth review of the RTPO certification processes and other RTPO duties in March-April 2024, leading to several recommended revisions to refresh certain regional planning duties in SFY 2025. Initial recommendations from the review include: updating the comprehensive plan transportation element certification checklist, primarily due to changes in state law over the past few years, to ensure continued consistency with Growth Management Act requirements; develop a consistency review process to ensure countywide planning policies and the Regional Transportation Plan are consistent, conduct a consistency review whenever either of these products are updated and document consistency; update the guidelines and principles from 1997 prepared when the Skagit-Island Regional Transportation Planning Organization existed for what was the Skagit Sub-region - to provide for the development and evaluation of comprehensive plan transportation elements; and prepare a periodic update to the transportation strategy for the Skagit region to serve as a guide in preparing the Regional Transportation Plan due in March 2026.

Responsibilities: SCOG

Product: Regional planning duties updated in first quarter of SFY 2025.



2.12 Regional Transportation Resilience Improvement Plan

Description: SCOG will prepare a plan to inform how SCOG may implement a resilience focus in its planning activities and investments. This plan will consider natural hazard risk and exposure on the surface transportation system in the Skagit region, as well as pilot analysis methods for future use. The federal Infrastructure Investment and Jobs Act provides for metropolitan planning organizations, such as SCOG, to optionally prepare a resilience improvement plan as part of the new Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) Program. SCOG applied for funding through the PROTECT discretionary grant program in August 2023, and was notified in April 2024 that the project was selected for these federal funds to expand the scope of this project to meet federal requirements. SCOG expects an announcement from FHWA prior to SFY 2025 on which grant applications were selected for funding. Prior to beginning the procurement process for professional services, SCOG expects to execute an agreement with FHWA in June/July 2024, adding the PROTECT discretionary federal funding to this project.

Responsibilities: SCOG (lead), Consultant

Product: Completion of Regional Transportation Resilience Improvement Plan expected in June 2025. SFY 2026. SCOG may seek WSDOT-FHWA approval of an extension to the June 2025 completion deadline if additional funds are secured for this work task.

Direct Cost: An estimated \$108,12556,225 of STBG (UM) funds and \$125,000 of PROTECT funds will be used for professional services in SFY 2025 for this work task.

2.13 Regional Safety Action Plan

Description: SCOG was notified in December 2023 that the Federal Highway Administration selected SCOG to receive a Safe Streets and Roads for All discretionary grant to prepare a Regional Safety Action Plan. Once finalized, the plan will help create a safer transportation system for the Skagit region's residents and visitors, while also making jurisdictions eligible for implementation grants for safety projects. The procurement process to hire a consultant to assist with this planning process is expected to begin in June 2024, with a professional services agreement executed in early SFY 2025. Prior to beginning the procurement process, SCOG expects to execute an agreement with FHWA in April/May 2024 prior to utilizing any of the discretionary federal funding for this project.

Responsibilities: SCOG (lead), Consultant

Product: Work on this plan began in SFY 2024, with completion of Regional Safety Action Plan expected in SFY 2026.

Direct Cost: An estimated \$200,000 of SS4A funds will be used for professional services in SFY 2025 for this work task.

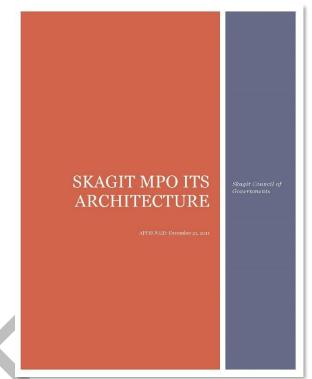


2.14 Intelligent Transportation Systems Architecture

Description: Federal regulations require that SCOG develop an intelligent transportation systems architecture to guide the development of intelligent transportation strategies and projects. SCOG adopted the Skagit MPO Intelligent Transportation System Architecture in December 2011. Since then, SCOG has updated its governance agreement and expanded its metropolitan planning area. As such, the intelligent transportation systems architecture should be updated to reflect the new alignment of SCOG's planning boundaries and any existing or planned intelligent transportation systems for the Skagit region.

Responsibilities: SCOG

Product: Intelligent Transportation Systems Architecture updated in SFY 2025.





ELEMENT 3: PROGRAMMING & PROJECT SELECTION

The **Programming & Project Selection** work program element guides how federally funded and regionally significant transportation projects are selected, prioritized and programmed. The six-year Regional Transportation Improvement Program is updated annually and amended as needed throughout the year. The RTIP is an ongoing process, where funding is programmed to meet regional planning goals as well as federal and state planning emphases. Project selection and prioritization processes typically occur every year.

WORK TASKS

3.1 Regional Transportation Improvement Program

Description: Maintain a fiscally constrained fouryear transportation improvement program – including an additional two-year list of illustrative projects – for regionally significant and federally funded transportation projects.

- a. Prepare the RTIP and transmit applicable projects to WSDOT for inclusion in the Statewide Transportation Improvement Program;
- b. As projects require revision, prepare amendments and administrative modifications to the RTIP to program federal funds that become secured or prioritized throughout the year;
- c. Develop RTIP policies and procedures with a goal of programming projects using regionally managed funds Surface Transportation Block Grant Program, Car
 - bon Reduction Program and Transportation Alternatives Set-aside for all six program years;
- d. Encourage timely obligation of federal funds; and
- e. Monitor federal obligations monthly and work with partners to encourage meeting regional obligation authority target.

Responsibilities: SCOG (lead), Skagit Transit, WSDOT

Product: 2025–2030 Regional Transportation Improvement Program adopted by SCOG's Transportation Policy Board in October 2024. Regional Transportation Improvement Program amendments and administrative modifications as needed in SFY 2025.





3.2 Annual Listing of Obligations

Description: Prepare an annual listing of obligated projects, showing Federal Highway Administration and Federal Transit Administration funds obligated in calendar year 2024 for the Skagit region.

Responsibilities: SCOG (lead), Skagit Transit, WSDOT

Product: Annual listing of obligated projects completed in March 2025.

3.3 Project Selection and Prioritization

Description: SCOG will have one project-selection process and one project-prioritization process occurring in SFY 2025. SCOG's project-selection process is for Surface Transportation Block Grant Program, Carbon Reduction Program and Transportation Alternatives Set-aside funding. Through this process, SCOG selects projects for federal funding, and later programs selected projects in the RTIP. SCOG's project-prioritization process will assign regional priority to projects that will compete in the statewide WSDOT Consolidated Grant Program. Regional priorities will be considered in a statewide evaluation of projects, with WSDOT making project-selection decisions – selecting which projects receive funding across Washington.

Responsibilities: SCOG (lead), WSDOT

Product: Select projects for federal Surface Transportation Block Grant Program, Carbon Reduction Program and Transportation Alternatives Set-aside in June 2025. Complete a regional list of prioritized human services transportation projects in January 2025.

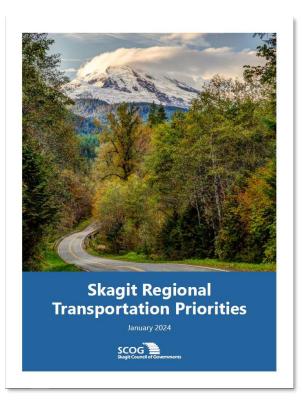
3.4 List of Regional High Priority Projects

Description: SCOG will prepare a list of projects that are regional priorities prior to the 2025 Washington state legislative session. Projects on the list will represent the highest regional priorities for state transportation funding.

Responsibilities: SCOG

Product: List of regional high priority projects

adopted in December 2024.





ELEMENT 4: DATA COLLECTION & ANALYSIS

The **Data Collection & Analysis** work program element focuses on the data SCOG needs for regional transportation planning, programming, project-selection and project-prioritization processes. SCOG maintains databases of regional transportation, employment and housing data. These primarily serve as inputs to the regional travel demand model, but also as a valuable information resource in tracking performance of the regional transportation system. SCOG member organizations rely upon these data maintained by SCOG.

WORK TASKS

4.1 Regional Performance Management

Description: In cooperation with Skagit Transit and WSDOT, SCOG will continue to develop regional performance targets. In SFY 2025, SCOG will assist WSDOT with obtaining local National Highway System information to inform the statewide Transportation Asset Management Plan. WSDOT set Greenhouse Gas (GHG) emissions targets in February 2024, consistent with a new federal rule published in December 2023. SCOG has until July 30, 2024 to set regional GHG emissions targets for the first time. Other regional performance targets may be revisited by SCOG in SFY 2025 if necessary, including regional FTA targets for transit asset management and transit safety, in consultation with Skagit Transit and WSDOT.

Responsibilities: SCOG (lead), Skagit Transit, WSDOT

Product: Regional performance targets updated in SFY 2025 as necessary. FHWA regional highway safety performance targets are revisited every year by SCOG, and will be adopted in February 2025. FHWA regional GHG emissions targets will be adopted by July 30, 2024. Other regional performance targets, such as FTA targets, may be revisited by SCOG in SFY 2025.

4.2 Travel Demand Model

Description: SCOG most recently completed an update to the regional travel demand model in SFY 2021 to inform the Skagit 2045 Regional Transportation Plan, and other transportation planning efforts. The regional travel demand model is utilized by SCOG on an as-needed basis. Model updates in SFY 2025 will include incorporating outputs from a household travel survey that was completed in SFY 2022, and interim modifications to make the model more useful for 2025 local comprehensive plan updates. Additional revisions to the model are expected in SFY 2025 and into SFY 2026, occurring with the major update to the Regional Transportation Plan.

Responsibilities: SCOG (lead), Consultant

Product: Provide the model and model documentation upon request to local, regional and statewide partners in SFY 2025. Tentative schedule is to complete interim model updates in December 2024 for utilization in 2025 local comprehensive plan updates. Continue model updates throughout SFY 2025 and finalize in SFY 2026, in alignment with major update to Regional Transportation Plan due in March 2026.

Direct Cost: This work task involves direct cost which is integrated into the Regional Transportation Plan work task, expected to have one consultant contract with professional services under both work tasks. No additional direct cost is listed here to avoid double counting.



4.3 Traffic Counts

Description: This task includes a continuation of <u>SCOG's agreement</u> with Skagit County to perform traffic counting services for jurisdictions within Skagit County. The current agreement expires on January 1, 2025, and a new agreement will need to be negotiated to continue traffic count services with Skagit County, or the current agreement will need to be amended to extend the term. Continue to maintain inventory of traffic and vehicle classification counts and travel time studies from all available sources; store data and make available in electronic format. Count bicycle traffic at permanent count locations in Anacortes and Sedro-Woolley. Post process and analyze traffic-count data as necessary.

Responsibilities: SCOG (lead), Consultant

Product: Maintain the regional clearinghouse of traffic counts for Skagit County in SFY 2025. Counts will be done throughout the year on both a scheduled and as-needed basis. Execute/amend agreement prior to January 1, 2025 when the current agreement with Skagit County expires.

Direct Cost: An estimated \$26,815 of FHWA-FTA CPG funds will be used for traffic counts in SFY 2025, including a pass-through of \$25,950 for traffic counts and \$865 for maintenance of permanent bicycle counters.

4.4 Geographic Information Systems

Description: Maintain current demographic, roadway infrastructure and other spatial data for GIS applications. Produce maps and conduct geospatial analysis as necessary to support the work program. Maintain GIS data through ArcGIS Online and make available through SCOG's website.

Responsibilities: SCOG

Product: Provide GIS data and maps as necessary in SFY 2025. Conduct geospatial analysis, including geocoding of employment data used for the regional travel demand model and other purposes. Continue to increase access to SCOG data through ArcGIS Online and story maps.

4.5 Highway Functional Classification

Description: Update, review and process requests for modifications of the federal highway functional classification system within the Skagit region, as necessary. In SFY 2025, revisit classifications consistent with a past state planning emphasis area suggesting that MPOs review unbuilt proposed routes that have been on the system for six or more years. Resulting adjustments to urban areas, which should be complete prior to SFY 2025, will impact how facilities are classified (i.e. urban vs. rural). WSDOT will lead the highway functional classification process statewide and has made this an area of emphasis in SFY 2025. WSDOT will also update the statewide Freight and Goods Transportation System in SFY 2025, and will request regional traffic-count data from SCOG to input into the process.

Responsibilities: WSDOT (lead), SCOG

Product: Collaboration with WSDOT on roadway classification issues in SFY 2025. Highway functional classifications updated in the Skagit region in SFY 2025, consistent with changes to



urban areas. Freight and Goods Transportation System updated in SFY 2025, utilizing traffic-count data provided by SCOG.

4.6 Household Travel Survey

Description: The household travel survey studies regional travel behavior and public sentiment for what transportation investments should be made. The project informs the regional travel demand model and provides scientifically valid representation of public preference on regional travel issues. The household travel survey was completed in SFY 2022 after several delays due to



travel impacts associated with the COVID-19 pandemic. Work products for SFY 2025 using household travel survey data will be prepared on an as-needed basis.

Responsibilities: SCOG

Product: Conduct analysis of household travel survey data as needed in SFY 2025. Integrate survey data with regional travel demand model. Develop/refine tools for analyzing household travel survey data.

4.7 Growth Projections and Allocations

Description: Prepare regional projections of population, housing and employment growth in the Skagit region. Products of this work task will inform local comprehensive plan updates, due in 2025, and a major update to the Regional Transportation Plan, due in March 2026. Initial projections and allocations were prepared in December 2023. Final projections and allocations should be finalized in December 2024. Consultant work on this project concluded in SFY 2024, but SCOG work will continue into SFY 2025.

Responsibilities: SCOG

Product: Final projections and allocations of population, housing and employment prepared in SFY 2025. Horizon for products will extend to 2045 for local comprehensive plans and 2050 for the regional transportation plan.



EXPENDITURES BY WORK TASK

	Work	Work	FI	HWA-FTA CPG		F	HWA - STBG		F	HWA - SS4A		FHWA - PRO- TECT	RTPO		Summary		
Element	Task #	Work Task Title	Total 100.0%	Federal 86.5%	Local 13.5%	Total 100.0%	Federal 86.5%	Local 13.5%	Total 100.0%	Federal 80.0%	Local 20.0%	Federal 100%	State 100.0%	Federal	State	Local	Total
	1.1	MPO and RTPO Administration	\$53,600	\$46,400	\$7,200	\$88,100	\$76,200	\$11,900	\$0	\$0	\$0	\$0	\$7,900	\$122,600	\$7,900	\$19,100	\$149,600
_	1.2	Unified Planning Work Program	\$6,100	\$5,300	\$800	\$11,600	\$10,000	\$1,600	\$0	\$0	\$0	\$0	\$3,900	\$15,300	\$3,900	\$2,400	\$21,600
atio	1.3	Legislator Contact	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
strä	1.4	Title VI Annual Report	\$4,000	\$3,500	\$500	\$3,000	\$2,600	\$400	\$0	\$0	\$0	\$0	\$0	\$6,100	\$0	\$900	\$7,000
Administration	1.5	Public Participation Plan Annual Report	\$3,200	\$2,800	\$400	\$3,000	\$2,600	\$400	\$0	\$0	\$0	\$0	\$0	\$5,400	\$0	\$800	\$6,200
⋖	1.6	Metropolitan Planning Agreement	\$7,200	\$6,200	\$1,000	\$11,600	\$10,000	\$1,600	\$0	\$0	\$0	\$0	\$0	\$16,200	\$0	\$2,600	\$18,800
		Subtotal	\$74,100	\$64,200	\$9,900	\$117,300	\$101,400	\$15,900	\$0	\$0	\$0	\$0	\$11,800	\$165,600	\$11,800	\$25,800	\$203,200
	2.1	Regional Transportation Plan	\$0	\$0	\$0	\$254,100	\$219,800	\$34,300	\$0_	\$0	\$0	\$0	\$14,800	\$219,800	\$14,800	\$34,300	\$268,900
	2.2	Statewide Planning Initiatives	\$7,300	\$6,300	\$1,000	\$21,600	\$18,700	\$2,900	\$0	\$0	\$0	\$0	\$5,900	\$25,000	\$5,900	\$3,900	\$34,800
	2.3	Local Transportation Planning	\$1,800	\$1,600	\$200	\$2,300	\$2,000	\$300	\$0	\$0	\$0	\$0	\$2,900	\$3,600	\$2,900	\$500	\$7,000
	2.4	North Sound Transportation Alliance	\$3,700	\$3,200	\$500	\$5,100	\$4,400	\$700	\$0	\$0	\$0	\$0	\$3,900	\$7,600	\$3,900	\$1,200	\$12,700
	2.5	Nondiscrimination Planning	\$6,800	\$5,900	\$900	\$7,400	\$6,400	\$1,000	\$0	\$0	\$0	\$0	\$0	\$12,300	\$0	\$1,900	\$14,200
ing	2.6	Nonmotorized Transportation Planning	\$3,500	\$3,000	\$500	\$11,800	\$10,200	\$1,600	\$0	\$0	\$0	\$0	\$0	\$13,200	\$0	\$2,100	\$15,300
Planning	2.7	Infrastructure Investment and Jobs Act	\$5,400	\$4,700	\$700	\$5,900	\$5,100	\$800	\$0	\$0	\$0	\$0	\$0	\$9,800	\$0	\$1,500	\$11,300
al H	2.8	Public Participation Plan	\$6,100	\$5,300	\$800	\$14,900	\$12,900	\$2,000	\$0	\$0	\$0	\$0	\$0	\$18,200	\$0	\$2,800	\$21,000
pou	2.9	Regional Multimodal Level of Service	\$0	\$0	\$0	\$2,100	\$1,800	\$300	\$0	\$0	\$0	\$0	\$18,000	\$1,800	\$18,000	\$300	\$20,100
Multimodal	2.10	Transportation Elements and Countywide Planning Policies	\$0	\$0	\$0	\$2,300	\$2,000	\$300	\$0	\$0	\$0	\$0	\$9,700	\$2,000	\$9,700	\$300	\$12,000
_	2.11	Regional Planning Duties	\$0	\$0	\$0	\$2,300	\$2,000	\$300	\$0	\$0	\$0	\$0	\$14,800	\$2,000	\$14,800	\$300	\$17,100
	2.12	Regional Transportation Resilience Improvement Plan	\$0	\$0	\$0	\$93,300	\$80,700	\$12,600	\$0	\$0	\$0	\$139,800	\$0	\$220,500	\$0	\$12,600	\$233,100
	2.13	Regional Safety Action Plan	\$0	\$0	\$0	\$0	\$0	\$0	\$263,000	\$210,400	\$52,600	\$0	\$0	\$210,400	\$0	\$52,600	\$263,000
	2.14	Intelligent Transportation Systems Architecture	\$4,900	\$4,200	\$700	\$16,300	\$14,100	\$2,200	\$0	\$0	\$0	\$0	\$0	\$18,300	\$0	\$2,900	\$21,200
		Subtotal	\$39,500	\$34,200	\$5,300	\$439,400	\$380,100	\$59,300	\$263,000	\$210,400	\$52,600	\$139,800	\$70,000	\$764,500	\$70,000	\$117,200	\$951,700
ramming & ct Selection	3.1	Regional Transportation Improve- ment Program	\$6,600	\$5,700	\$900	\$23,200	\$20,100	\$3,100	\$0	\$0	\$0	\$0	\$4,100	\$25,800	\$4,100	\$4,000	\$33,900
nin elec	3.2	Annual Listing of Obligations	\$5,800	\$5,000	\$800	\$4,000	\$3,500	\$500	\$0	\$0	\$0	\$0	\$0	\$8,500	\$0	\$1,300	\$9,800
amı t Se	3.3	Project Selection and Prioritization	\$6,700	\$5,800	\$900	\$30,600	\$26,500	\$4,100	\$0	\$0	\$0	\$0	\$2,700	\$32,300	\$2,700	\$5,000	\$40,000
Progra Projec	3.4	List of Regional High Priority Pro- jects	\$3,100	\$2,700	\$400	\$6,000	\$5,200	\$800	\$0	\$0	\$0	\$0	\$0	\$7,900	\$0	\$1,200	\$9,100
		Subtotal	\$22,200	\$19,200	\$3,000	\$63,800	\$55,300	\$8,500	\$0	\$0	\$0	\$0	\$6,800	\$74,500	\$6,800	\$11,500	\$92,800
	4.1	Regional Performance Management	\$4,400	\$3,800	\$600	\$9,200	\$8,000	\$1,200	\$0	\$0	\$0	\$0	\$0	\$11,800	\$0	\$1,800	\$13,600
త	4.2	Travel Demand Model	\$4,400	\$3,800	\$600	\$22,300	\$19,300	\$3,000	\$0	\$0	\$0	\$0	\$0	\$23,100	\$0	\$3,600	\$26,700
tion	4.3	Traffic Counts	\$35,200	\$30,400	\$4,800	\$9,700	\$8,400	\$1,300	\$0	\$0	\$0	\$0	\$0	\$38,800	\$0	\$6,100	\$44,900
Data Collection & Analysis	4.4	Geographic Information Systems	\$2,000	\$1,700	\$300	\$14,300	\$12,400	\$1,900	\$0	\$0	\$0	\$0	\$0	\$14,100	\$0	\$2,200	\$16,300
Col	4.5	Highway Functional Classification	\$2,500	\$2,200	\$300	\$9,000	\$7,800	\$1,200	\$0	\$0	\$0	\$0	\$0	\$10,000	\$0	\$1,500	\$11,500
ata	4.6	Household Travel Survey	\$4,700	\$4,100	\$600	\$5,400	\$4,700	\$700	\$0	\$0	\$0	\$0	\$0	\$8,800	\$0	\$1,300	\$10,100
	4.7	Growth Projections and Allocations	\$5,100	\$4,400	\$700	\$3,700	\$3,200	\$500	\$0	\$0	\$0	\$0	\$2,200	\$7,600	\$2,200	\$1,200	\$11,000
		Subtotal	\$58,300	\$50,400	\$7,900	\$73,600	\$63,800	\$9,800	\$0	\$0	\$0	\$0	\$2,200	\$114,200	\$2,200	\$17,700	\$134,100
Nata Eira	d	Total led to nearest hundred	\$194,100	\$168,000	\$26,100	\$694,100	\$600,600	\$93,500	\$263,000	\$210,400	\$52,600	\$139,800	\$90,800	\$1,118,800	\$90,800	\$172,200	\$1,381,800

Note: Figures rounded to nearest hundred





EXPENDITURES & REVENUE BY FUND TYPE

FEDERAL FUNDS

	Program Fund Source	Element 1: Administration	Element 2: Multimodal Planning	Element 3: Programming & Project Selection	Element 4: Data Collection & Analysis	Est. Total Expenditures	Est. Total Revenue	Est. Carry Forward from 2024	Est. Carry Forward to 2026	
	FHWA-FTA CPG Fed- eral Funds - 86.5%	\$64,100	\$34,300	\$19,200	\$50,400	\$168,000	\$434,600	\$106,600	\$373,200	
	Local Match - 13.5%	\$10,000	\$5,300	\$3,000	\$7,900	\$26,200	\$26,200	N/A	4070 /_00	
	FHWA STBG Federal Funds - 86.5%	\$101,300	\$380,400	\$55,300	\$63,900	\$600,900	\$638,300	\$120,500	\$157,900	
SCOG	Local Match - 13.5%	\$15,800	\$59,400	\$8,600	\$10,000	\$93,800	\$93,800	N/A		
SC	FHWA SS4A Federal Funds - 80.0%	\$0	\$210,400	\$0	\$0	\$210,400	\$300,000	\$0	¢80 600	
	Local Match - 20.0%	\$0	\$52,600	\$0	\$0	\$52,600	\$52,600	N/A	\$89,600	
	FHWA PROTECT Federal Funds - 100.0%	\$0	\$139,800	\$0	\$0	\$139,800	\$300,000	\$0	\$160,200	
	Total	\$191,200	\$882,200	\$86,100	\$132,200	\$1,291,700	\$1,845,500	\$227,100	\$620,700	

Note: Figures rounded to nearest hundred

STATE FUNDS

	Program Fund Source	Element 1: Administration	Element 2: Multimodal Planning	Element 3: Programming & Project Selection	Element 4: Data Collection & Analysis	Est. Total Expenditures	Est. Total Revenue	Est. Carry Forward from 2024	Est. Carry Forward to 2026
SCOG	RTPO	\$11,800	\$70,000	\$6,800	\$2,200	\$90,800	\$0	\$90,800	\$0
	Total	\$11,800	\$70,000	\$6,800	\$2,200	\$90,800	\$0	\$90,800	\$0

Note: Figures rounded to nearest hundred





SURFACE TRANSPORTATION BLOCK GRANT FUNDING BREAKDOWN

The following funding table is provided to show estimated federal Surface Transportation Block Grant Program funds with local match for applicable projects programmed in the SFY 2025 UPWP.

SCOG Administration occurs every state fiscal year, with the next year of funding spanning SFY 2025. SCOG anticipates obligation of the SCOG Administration federal funding prior to start of SFY 2025. These STBG funds provide revenue to support work tasks in the SFY 2025 UPWP, as illustrated in the **Expenditures by Work Task** table.

A consultant contract is expected to begin in SFY 2025 for the Regional Transportation Resilience Improvement Plan, with the contract ending late in SFY 20252026, though the project may be extended if federal PROTECT funding, or other funding, is secured to expand the scope and budget of the project. Federal Surface Transportation Block Grant Program funds were authorized in SFY 2023 for the Regional Transportation Resilience Improvement Plan_z and SCOG is waiting on a federal decision on was notified in April 2024 that the project was selected to receive PROTECT discretionary funding as well. as of April 2024.

A consultant contract is expected to begin in SFY 2025 and continue into SFY 2026 for the major Regional Transportation Plan update, with federal funds authorized in SFY 2024.

	Program Fund Source	SCOG Admin. (SFY 2025 est.)	Consultant Contract: Regional Transportation Resilience Improvement Plan (SFY 2025 est.)	Consultant Contract: Regional Transportation Plan (SFY 2025 est.)			
90	FHWA STBG Federal Funds - 86.5%	\$292,336	\$56,225	\$175,000			
SCOG	Local Match - 13.5%	\$45,625	\$8,775	\$27,312			
	Total	\$337,961	\$65,000	\$202,312			

Notes: "STBG (UM)" is federal Surface Transportation Block Grant Program — Urban Medium funding; "STBC (US)" is federal Surface Transportation Block Grant Program — Urban Small funding; and "STBG (R)" is federal Surface Transportation Block Grant Program — Rural funding.

REDISTRIBUTED OBLIGATION AUTHORITY

Washington state has a statewide process to request and receive redistributed obligation authority, which is made available nationwide by FHWA every federal fiscal year. In Washington state, requests for redistributed obligation authority are made to WSDOT through coordinated regional processes, which is administered by SCOG in the Skagit region. Authorizations of redistributed obligation authority occur at the end of each federal fiscal year, typically in September before the federal fiscal year ends on September 30.

If SCOG requests and receives redistributed obligation authority for use in SFY 2025 for SCOG Admin., the amount requested and received shall not exceed an additional \$150,198142,080 in federal funds with \$23,44122,174 local match – equaling the estimated FHWA-FTA CPG expenditures for SFY 2025, minus the costs for the Traffic Counts work task that goes to Skagit County to perform traffic-count services. If received by SCOG, redistributed obligation authority would be used for work tasks identified in the UPWP, and the UPWP may require amendment after additional funding is authorized by FHWA to ensure the funding is adequately accounted for in the work program.





If SCOG requests and receives redistributed obligation authority for use in SFY 2025–2026 for the Regional Transportation Resilience Improvement Plan, the amount requested and received shall not exceed an additional \$259,174 in federal funds with \$40,449 local match – equaling the amount submitted by SCOG to FHWA for the federal PROTECT discretionary grant for this project. If received by SCOG, redistributed obligation authority would be used for the scope already submitted to FHWA for the PROTECT funding, and the UPWP may require amendment after additional funding is authorized by FHWA to ensure the funding is adequately accounted for in the work program. SCOG would only submit for redistributed obligation authority for this project if PROTECT funding is not obtained through the discretionary grant program. An FHWA decision on the PROTECT discretionary grants is expected by SCOG to occur prior to the beginning of SFY 2025. SCOG also anticipates these additional funds would necessitate extending the end date of the project.

If SCOG requests and receives redistributed obligation authority for use in SFY 2025–2026 for the **Regional Transportation Plan**, the amount requested and received shall not exceed an additional \$346,000 in federal funds with \$54,000 local match – potentially doubling federal funding and local match for this project. If received by SCOG, redistributed obligation authority would be used for three components addressing new federal and state requirements: (1) expanding travel demand modeling activities, primarily related to new requirements imposed on local jurisdictions and RTPOs by recent changes in the Growth Management Act; (2) expanding planning capacity at the regional level for vehicle miles traveled, greenhouse gas emissions and multimodal level of service addressing new federal and state requirements, which may include some crossover with modeling activities; and (3) fully integrating equity considerations into the Regional Transportation Plan, consistent with Washington state's E2SSB 5141, and federal emphasis on advancing racial equity and support for underserved communities via Executive Order 13985 and the Justice40 Initiative.

Any redistributed obligation authority received by SCOG, or other agencies in the Skagit region, neither reduces nor increases the FHWA federal funds WSDOT allocates annually for transportation projects. Most recently updated in May 2022, the <u>Local Agency Federal OA Policy</u> dictates the statewide process for redistributed obligation authority that the WSDOT Local Programs Division manages.

[‡] PROTECT discretionary planning grants are funded at 100% federal share. The PROTECT funding request submitted by SCOG to FHWA was \$299,623.



EXPECTED CONSULTANT & AGENCY AGREEMENTS

Agreements expected between SCOG and other parties related to SFY 2025 UPWP work tasks are included in the following table. Descriptions of the work tasks are included in their respective UPWP elements. Estimated costs are for SFY 2025 only and do not include any matching funds.

Work Task #	Work Task Title	Agreement Type	Fund Type	Estimated Cost
2.1	Regional Transportation Plan	Professional Services	FHWA STBG	\$175,000
2.12	Regional Transportation Resilience Improvement Plan	Professional Services	FHWA STBG & FHWA PROTECT	\$181,225
2.13	Regional Safety Action Plan	Professional Services	FHWA SS4A	\$200,000
4.3	Traffic Counts	Interlocal	FHWA-FTA CPG	\$25,950
			Total	\$582,175







CONTACT INFORMATION

For more information or to request a paper copy of this document, please contact:

Kevin Murphy
Executive Director
Skagit Council of Governments
315 South Third Street, Suite 100
Mount Vernon, WA 98273
(360) 416-7871
kmurphy@scog.net

SCOG STAFF

Debbie Carter Executive Assistant and Clerk of the Board (360) 416-7875 dcarter@scog.net

Mark Hamilton, AICP Senior Transportation Planner (360) 416-7876 markh@scog.net

Grant Johnson Associate Planner (360) 416-6678 grantj@scog.net

Sarah Ruether Associate Planner (360) 416-6605 saruether@scog.net





Appendix A: BOARD MEMBERSHIP

Washington State Department of Transportation

The Skagit Council of Governments Transportation Policy Board has the authority to make regional transportation decisions for the MPO and RTPO. The responsibilities of the Transportation Policy Board include approving planning documents and programs, selecting projects for funding, as well as establishing regional transportation planning policies.

VOTING MEMBERS OF TRANSPORTATION POLICY BOARD:

City of Anacortes Port of Skagit Town of Hamilton

City of Burlington Samish Indian Nation Town of La Conner

City of Mount Vernon Skagit County Town of Lyman

City of Sedro-Woolley Swinomish Indian Tribal

Community

Port of Anacortes

Town of Concrete

Non-Voting Members of Transportation Policy Board:

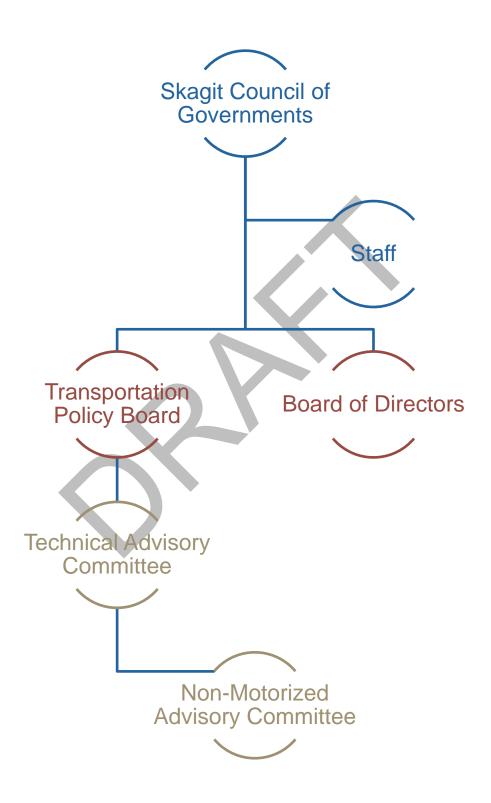
Major Employer Representative

Skagit Public Utility District

Washington State Legislative Delegation (Districts 10, 39, 40)

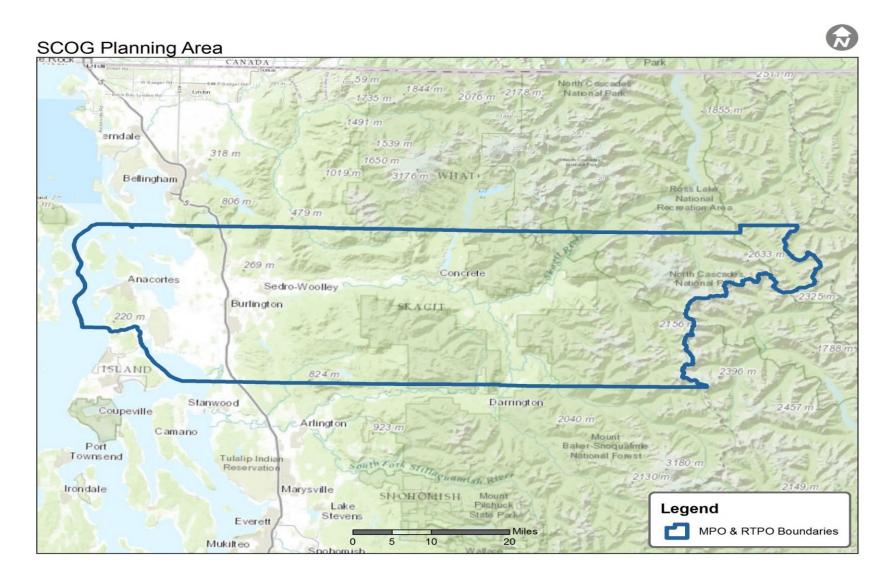


Appendix B: Organizational Structure





Appendix C: MPO & RTPO PLANNING AREA





Appendix D: Core Programs and Functions

Administration

- MPO and RTPO Administration
- Training
- Annual Budget
- Annual Reports
- •Unified Planning Work Program
- Governance

Multimodal Planning

- •Regional Transportation Plan
- Corridor Studies
- •Statewide Planning Initiatives
- Nondiscrimination Planning
- •Intelligent Transportation System Architecture
- Participation Plan
- •Coordinated Public Transit-Human Services Transportation Plan
- •Transportation Elements and Countywide Planning Policies Certification
- •Regional Level of Service

Programming & Project Selection

- •Regional Transportation Improvement Program
- •Surface Transportation Block Grant Program Project Selection
- •Carbon Reduction Program Project Selection
- Annual Listing of Obligations
- •Transportation Alternatives Set-aside Project Selection
- •Human Services Project Prioritization

Data Collection & Analysis

- •Travel Demand Model
- Traffic Counts
- •Geographic Information Systems
- Household Travel Survey
- Population and Employment Forecasts
- •Highway Functional Classification
- •Regional Performance Management

MPO (Federal)

RTPO (State)

MPO & RTPO



Appendix E: Planning Projects by Other Agencies

CITY OF ANACORTES

LOCAL SAFETY ACTION PLAN

Along with SCOG, the City of Anacortes received funding from FHWA to prepare a Safety Action Plan. The selection of both projects for funding was announced by FHWA in December 2023. Anacortes's project will be underway during the same timeframe as SCOG's, and the planning processes for each plan will be coordinated to ensure both plans are consistent.

Schedule: Calendar years 2024-2025

Funding: FHWA Safe Streets and Roads for All Grant Program funds

SKAGIT TRANSIT

2024 TRANSIT DEVELOPMENT PLAN

As per <u>RCW 35.58.2795</u>, Skagit Transit updates a six-year Transit Development Plan (TDP) every year for submittal to WSDOT by September 1st. The TDP identifies proposed service changes and capital projects over a six-year period and provides the public an opportunity to comment on these planned activities.

Schedule: May-August 2024

Funding: Local funds

2024 LONG-RANGE TRANSIT PLAN

Skagit Transit will be engaging in a strategic planning process in 2024. The goal of this process is to help the agency chart a path forward with its services as it emerges from the pandemic. This will include a public outreach process that includes a public survey and two sets of public meetings. The project will be comprised of three distinct efforts that will have a joint public outreach campaign. Part One is a Comprehensive Operations Analysis of local fixed route operations. Part Two is the NW Washington Regional Transit Study that is a joint project between Skagit Transit, WTA, and Island Transit. Part Three is a study for deploying microtransit services in western Skagit County.

Schedule: January-November 2024

Part One: Comprehensive Operations Analysis

This review will include a demographic review of the areas Skagit Transit serves and does not serve to make sure their services are oriented towards the demographics who will most likely use their services. Part One will include an analysis of routing, ridership and service effectiveness.

Funding: Local funds



Part Two: NW Washington Regional Transit Study

The County Connector service that is currently provided in northwest Washington will need to adapt to growth in the region. Skagit Transit, in partnership with Island Transit and WTA, will conduct a consultant led study of intercountry travel on public transportation in our region. This study would look at expected growth in usage and make recommendations related to service levels and infrastructure necessary to meet the anticipated demand. Skagit Transit will serve as the lead agency for this project.

Funding: WSDOT Consolidated Grant Program funds

Part Three: Microtransit Study

Skagit Transit is seeking funding to develop an operational plan for deploying microtransit services in western Skagit County. Fidalgo Island is home to Indian tribes and possesses some challenging geography that makes traditional fixed-route service difficult to provide. Northwest Skagit County is a large agricultural area that uses migrant agricultural workers. Some workers live in urban areas and need access to rural worksites. Some workers live in employer-provided housing in rural areas and need to access services available in the urban area. The flexible nature of microtransit enables it to provide service for a variety of populations such as seniors aging in place, low income and migrant workers. This plan would be crafted to allow Skagit Transit to replicate it in other areas of Skagit County as needed.

Funding: FTA Areas of Persistent Poverty Program funds

WASHINGTON STATE DEPARTMENT OF TRANSPORTATION

I-5 SKAGIT TRANSPORTATION STUDY

The Washington state transportation system is evolving and growing; and to meet that need WSDOT has initiated a two-part study to identify solution alternatives to address mobility and safety issues identified during the 2021 Interstate 5 Baseline Transportation Analysis. The study will focus on an area located within the Mount Vernon and Burlington urban area, between Old Highway 99 at Exit 224 and Cook Road at Exit 232. Solutions will first consider measures that improve and enhance the operating capacity of the interstate system through the deployment of intelligent transportation systems, and second demand management strategies to help remove unnecessary trips on I-5 by enhancing opportunities for transit, biking, walking and other activities to meet near- and long-term regional objectives.

Schedule: Phase I Existing and Future Forecast Analysis, calendar years 2023–2024; Phase II Strategies and Solution Alternatives Analysis, calendar years 2024–2026

Funding: WSDOT funds

CASCADIA HIGH-SPEED RAIL SERVICE DEVELOPMENT PLAN

WSDOT and its partners in Oregon and British Columbia are working to advance planning for a proposed high-speed rail system that would connect the metropolitan areas of Portland, Seattle, and Vancouver, BC. The opportunity is to realize transformative social, environmental, and economic benefits by leveraging one-hour, low/no emission trips, with speeds up to 250 mph. This planning phase will begin the engagement and analysis work necessary to produce a set of route and station alternatives along the



corridor. This work will be closely coordinated with the I-5 Master Plan effort within the Cascadia High-Speed Rail and I-5 Program and with partners in Oregon and British Columbia.

Schedule: To Be Determined

Funding: WSDOT and US federal funds





Appendix F: Long-term Work Schedule

STATE FISCAL YEAR 2026-2029 WORK SCHEDULE

Several work tasks are anticipated past the one-year timeframe of the UPWP. Work tasks that appear on every UPWP are excluded. Some of the work tasks began in SFY 2024 and carryover into future work programs while others may begin after SFY 2025. The long-term work schedule is not intended to be a comprehensive list of all future work tasks.

Work tasks anticipated from SFY 2026–2029 are included in the following table.

Work	Description	Consultant		State Fis	cal Year	
Task	Description	Contract	2026	2027	2028	2029
Regional Trans- portation Plan	An update to the metropolitan-regional plan is completed every five years. This will be a major update to the plan. Completion is anticipated in March 2026.	✓	Complete			
Travel Demand Model	Updates to the model occurring concurrently with the Regional Transportation Plan update.		Complete			
Regional Safety Action Plan	The planning process for this plan begins in SFY 2025, with plan adoption expected in SFY 2026.	✓	Complete			



QUARTERLY OBLIGATION REPORT 2ND QUARTER FEDERAL FISCAL YEAR 2024

As of March 31, 2024, the Skagit region obligated \$3,370,275 in Surface Transportation Block Grant Program (STBG) funding, \$318,210 in Transportation Alternatives Set-aside (TA) funding and \$46,000 in Carbon Reduction Program (CR) funding for federal fiscal year (FFY) 2024. SCOG's obligation authority target for FFY 2024 is \$3,668,840. This target can be met by obligating federal funds from STBG, TA and CR.

An obligation summary is below:

Obligation authority target for FFY 2024: \$3,668,840
Total obligated in FFY 2024: \$3,734,485
Estimated remainder to obligate in FFY 2024: \$292,336
Expected FFY 2024 obligations¹: \$4,026,821

Contact Mark Hamilton if you have any questions on this report.

¹ Per 2024 Obligation Authority Plan approved October 18, 2023 and most recently revised April 21, 2024.

2024 SCOG Year to Date Obligations

'US)			\$46
Agency	Project Title	Obligated	Date
Anacortes	Q Avenue Pedestrian Crossings	\$46,000	2/13/2024
G(R)			\$75
Agency	Project Title	Obligated	Date
Skagit Co.	Francis Road Section 3	\$75,075	1/5/2024
G(UM)			\$2.950
Agency	Project Title	Obligated	Date
Burlington	George Hopper Interchange Improvements, Phase I	(\$20,177)	10/18/2023
Burlington	SR 20/Skagit Street Signalization Project	\$1,513,750	12/11/2023
Burlington	SR20 Nonmotorized & Safety Improvements	\$350,000	3/5/2024
Sedro Woolley	John Liner Road Arterial Improvements	\$226,111	11/22/2023
Skagit Co.	Peterson Road (Urban)	\$880,516	2/21/2024
G(US)			\$345
Agency	Project Title	Obligated	Date
Anacortes	Guemes Channel Trail, Phase II	(\$1,000)	3/6/2024
SCOG	Skagit 2050 Regional Transportation Plan	\$346,000	2/20/2024
JM)			\$157
Agency	Project Title	Obligated	Date
Skagit Transit	Bus Stop Amenities	\$157,560	2/27/2024
JS)			\$160
Agency	Project Title	Obligated	Date
Samish Nation	Tommy Thompson Trail Trestle and Causeway Replacement	\$160,650	11/1/2023

Page 1 of 1 4/21/2024



2024 OBLIGATION AUTHORITY PLAN

The following projects had to obligate federal funding before March 1, 2024. If projects did not obligate by March 1, 2024, they were deprogrammed from the RTIP by SCOG staff.

AGENCY	TITLE	STIP ID	PHASE	Funds Obligated	STBG/TA/CR Funds
Skagit County	Peterson Road (Urban)	WA-11739	PE	~	\$880,516
SCOG	Skagit 2050 Regional Transportation Plan	WA-15130	PL	~	\$346,000
Skagit Transit	Bus Stop Amenities	WA-15126	ALL	~	\$157,560
Mount Vernon	River Dike Trail System - Phase 1	WA-13500	PE	×	\$41,000
Anacortes	Q Avenue Pedestrian Crossings	WA-15131	PE	~	\$46,000

The following project must obligate federal funding before August 1, 2024, or it will be deprogrammed by deletion from the RTIP by SCOG staff.

AGENCY	TITLE	STIP ID	PHASE	FUNDS OBLIGATED	STBG/TA/CR Funds
SCOG	SCOG Admin 2022-2025	SCOG 22-25	PL	(Not Yet)	\$292,336

TOTAL EXPECTED STBG-TA-CR OBLIGATIONS¹: \$4,026,821 OBLIGATION AUTHORITY TARGET: \$3,668,840

Transportation Policy Board Approval: 10/18/2023 Last Revised: 04/21/2024

¹ Includes a total of \$3,734,485 STBG-TA-CR obligations and deobligations authorized by FHWA from October 1, 2023 – March 31, 2024. Includes any Extensions and Appeals that have obligated funding.



Extensions

The following projects have been granted an extension to obligate federal funding by December 31, 2024. These projects will be deprogrammed with expiration of the 2024–2029 RTIP in January 2025.

To be granted an extension, any extension request had to be received by SCOG no later than **February 28, 2024**. A project phase may only be granted one extension.

AGENCY	TITLE	STIP ID	PHASE	Funds Obligated	STBG/TA/CR Funds
Burlington	SR20 Nonmotorized & Safety Improvements	WA-12018	PE	~	\$350,000
Skagit County	Cook Road / I-5 Interchange Vicinity Improvements	WA-01137	PE	(Not Yet)	\$352,957

TOTAL STBG-TA-CR EXTENSIONS: \$702,957

Appeals

The Transportation Policy Board approved an appeal to reprogram a project phase in the 2024–2029 RTIP. The following project phase must obligate federal funding by **December 31, 2024**. This project will be deprogrammed with expiration of the 2024–2029 RTIP in January 2025.

A project phase may only be appealed once to the Transportation Policy Board.

AGENCY	TITLE	STIP ID	PHASE	FUNDS OBLIGATED	STBG/TA/CR Funds
(None)	N/A	N/A	N/A	N/A	N/A

TOTAL STBG-TA-CR APPEALS: \$0

Last Revised: 04/21/2024



DISCUSSION ITEM - REDISTRIBUTED OBLIGATION AUTHORITY LIST OF PROJECTS

Document History

MEETING	DATE	TYPE OF ITEM	STAFF CONTACT	PHONE
Technical Advisory Committee	03/07/2024	Discussion	<u>Mark Hamilton</u>	(360) 416-7876
Technical Advisory Committee	04/04/2024	Discussion	Mark Hamilton	(360) 416-7876
Transportation Policy Board	04/17/2024	Discussion	<u>Mark Hamilton</u>	(360) 416-7876
Technical Advisory Committee	05/02/2024	Discussion	Mark Hamilton	(360) 416-7876

DISCUSSION

Washington State Department of Transportation (WSDOT) staff determine every year whether or not to request obligation authority (OA) redistributed from other states around the U.S. These funds are made available every federal fiscal year by the Federal Highway Administration, typically at the end of August.

In 2023, \$71.9 million of redistributed OA was received by the WSDOT Local Programs Division, of which \$53 million went to projects submitted by metropolitan planning organizations (MPOs) and counties in Washington state. SCOG and one other MPO were not eligible last year as we did not hit our obligation authority target by the June 30 statewide deadline. A <u>summary</u> was prepared by WSDOT in 2023 documenting all redistributed OA received and distributed by the Local Programs Division last year.

To position Skagit region jurisdictions to receive any additional funding available through redistributed OA, SCOG staff proposes preparing a list of projects that could utilize redistributed OA this federal fiscal year, as it appears the regional OA target will be met before July 1, 2024.

Staff proposes that any project with one or more phases that have already received federal authorization with obligated federal funds, and have not yet been closed, be eligible for the list of projects. Federal requirements still apply to redistributed OA funds, including maintaining no less than a 13.5% local match. Project phases may be best positioned to utilize redistributed OA if they: (1) had a higher than required local match when existing federal funding obligated; and/or (2) experienced cost increases above the estimate. Recent inflationary pressures and supply constraints may have resulted in costs higher than estimated, and project phases could utilize additional federal funding to address these fiscal challenges.

Submitting any project phase for redistributed OA does not guarantee that any additional federal funding will be available to the project, but would provide the opportunity for redistributed OA that would otherwise not be available on a project-specific basis.

This item is presented for discussion, with a list of projects expected to be finalized in June for submittal to the WSDOT Local Programs Division. A tentative schedule is below:

- Prepare draft list of projects: May 1–29
- Technical Advisory Committee recommendation on list of projects: June 6
- Transportation Policy Board action approving list of projects: June 20
- Submit approved list of projects to WSDOT: June 21



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Redistributed OA is expected to only be available to projects for a few weeks at the beginning of September 2024, with these additional funds no longer available unless obligated this federal fiscal year.

Staff anticipates that if any amendments to the Regional Transportation Improvement Program are necessary as a result of adding redistributed OA funds to an existing federalized project, those amendments would be submitted to WSDOT by the July 19, 2024 statewide deadline for Statewide Transportation Improvement Program amendments. Any authorization outside of the typical monthly amendment process would go to the Transportation Policy Board for action at their June meeting so that amendments can be processed in July on an expedited basis.

WSDOT – Local Programs

FFY 2023 Federal Local Obligation Authority (OA) Delivery - Summary

FFY 2023 Summary

FFY 2023 Statewide Local Obligation Authority (OA) Target Delivery was the most challenging to date. Local agencies had a target of approximately \$283 million, and in June over \$140 million of OA remained available. In addition, local agencies were presented with an historic opportunity to receive a portion of the largest amount of FHWA Redistributed OA that was expected to be available. After consulting with the MPOs and County Lead Agencies, Local Programs requested and received \$71.9 million of Redistributed OA. When added to the annual target, local agencies received and delivered \$355 million in formula OA, including \$213 million in the last three months. WSDOT reviewed the OA Policy and applied the redistributed OA funds and the sanctioned funds to the applicable entities. As a reminder, these changes will be applied as part of each entity's FFY 2024 Allocation as detailed in the table below.

Summary of Re				
	Sanctioned Amount	Share of Sanctioned	Share of Redistributed	Change to FFY 2024 Allocation
Adams		111,778	2,167,057	2,278,835
Clallam				
Columbia		55,359	1,073,247	1,128,606
Ferry				
Garfield				
Grant		26,681		26,681
Grays Harbor COG		31,376		31,376
Island	(1,073,710)			(1,073,710)
Jefferson		4,447		4,447
Kittitas			10,782,114	10,782,114
Klickitat			2,230,000	2,230,000
Lewis		13,401	2,243,331	2,256,732
Lincoln		42,613	826,141	868,754
Mason	(138,006)			(138,006)
Okanogan		10,919		10,919
Pacific	(519,266)			(519,266)
Pend Oreille				
San Juan				
Skamania		1,130		1,130
Stevens				
Wahkiakum	(124,297)			(124,297)
Whitman		93,956	1,821,540	1,915,496
	(1,855,279)	391,660	21,143,430	19,679,811
BFCG		103,158	1,999,940	2,103,098
CDTC		65,907	2,263,846	2,329,753
CWCOG				
LCV		39,512	766,023	805,535
PSRC		605,839	4,481,353	5,087,192
RTC		309,152	19,535,483	19,844,635
SCOG				
SRTC		25,586	8,132,027	8,157,613
TRPC		25,289	1,738,250	1,763,539
WWVMPO		49,262	207,290	256,552
WCOG		132,263	3,850,567	3,982,830
YVCOG		107,651	4,857,473	4,965,124
	0	1,463,619	47,832,252	49,295,871
				. ,
Managed Programs			2,893,922	2,893,922
0	(1,855,279)	1,855,279	71,869,604	71,869,604

WSDOT - Local Programs

FFY 2023 Federal Local Obligation Authority (OA) Delivery - Summary

Redistributed Funds

Local Programs received \$71,869,604 of Redistributed OA in FFY 2023. MPOs and County Lead Agencies that met their FFY 2023 Target by June 30 were eligible to receive redistributed OA. Redistributed OA is received as additional allocation in FFY 2024.

To receive redistributed funds, WSDOT must provide FHWA in early July, a list of projects that could utilize redistributed funds if received. Without this list of potential projects, Local Programs wouldn't be able to request or receive redistributed funds. Local Programs received potential projects from eleven MPOs/County Lead Agencies, which made Local Programs eligible to receive redistributed funding. Therefore, the projects on this list were provided 100% redistributed funding \$53.05 million.

MPO/County Lead	Redistributed OA	# of Projects
CDTC	\$986,100	1 project
PSRC	\$4,481,353	4 projects
RTC	\$13,541,899	4 projects
SRTC	\$8,132,027	10 projects
TRPC	\$1,738,250	6 projects
WCOG	\$3,850,567	3 projects
wwv	\$207,289	1 project
YVCOG	\$4,857,473	1 project
Kittitas County	\$10,782,114	3 projects
Klickitat County	\$2,230,000	1 project
Lewis County	\$2,243,331	1 project
TOTAL	\$53,050,403	

\$15.93 million of the remaining redistributed balance is distributed to all MPOs and County Lead Agencies that delivered their target by June 30. Each entity that met their target by June 30, received redistributed funds equal to their amount of over-delivery during 2023. In the case of the eleven MPOs/County Lead Agencies that received 100% redistributed OA for projects described above, those amounts were removed from the total over-delivery calculations, since they received full funding for these projects. The final \$2.89 million redistributed balance was provided to managed program projects.

					Total Redistributed OA	71,869,604
Tota	of Projects on MF	PO Redistributed L	ists (Projects	on this list red	ceive 100% redistributed OA)	53,050,403
	Redistributed to entities meeting target by June 30, excluding amounts from MPO Lists					
			Balance of F	Redistributed t	o Managed Program projects	2,893,922

The details of the redistributed OA calculation are provided on the following page.

- Column B Total delivery, as of June 30th
- Column C FFY 2023 target
- Column D Entity is eligible for redistributed funds. To be eligible, the total delivery in Column B must meet or exceed the target amount in Column C.
- Column E Total delivery for FFY 2023
- Column F FFY 2023 target [same as Column C]
- Column G Total amount of over-delivery for the year [Column E minus Column F]
- Column H Total amount of 100% redistributed funding provided to the eleven MPOs/County Lead Agencies.
- Column I Amount of over-delivery used in calculating each entity's share of the \$18.82 million balance of redistributed funds.
- Column J Total amount of redistributed funds eligible entities receive, including the 100% redistributed funds from the project list plus the over-delivery share of the remaining balance.

Keuistiibu	ted Obliga	tion Auth	ority (OA) Do	etails					
Α	В	С	D	E	F	G	Н	1	J
	Target Delivery as of 6/30/2023	FFY 2023 Target	Eligible for Redistributed Beyond Redistibution List?	Final FFY 2023 Delivery	FFY 2023 Target	Total FFY 2023 Delivery Above Target	Redistibuted from MPO Lists	Over-Delivery excluding Redistributed from MPO Lists	Total Share o Redistributed
	(\$ in millions)	(\$ in millions)	(Column B > Column C)	(\$ in millions)	(\$ in millions)	(\$ in millions) (Column E - Column F)	(\$ in millions)	(\$ in millions)	
Adams	2.17	0.00	Yes	2.17	0.00	2.17		2.17	2,167,057
Clallam	0.00	0.86	No	0.00	0.86				-
Columbia	1.74	0.67	Yes	1.74	0.67	1.07		1.07	1,073,247
Ferry	0.42	0.34	No*	-0.03	0.34				-
Garfield	0.00	0.00	No	0.00	0.00				-
Grant	0.80	1.56	No	2.08	1.56	0.52			-
GHCOG	0.37	1.00	No	1.61	1.00	0.61			-
sland	0.24	1.69	No	0.62	1.69				-
efferson	0.35	0.79	No	0.88	0.79	0.09			-
Cittitas	0.00	0.10	No	10.88	0.10	10.79	10.78		10,782,114
(lickitat	0.05	0.60	No	2.83	0.60	2.23	2.23		2,230,000
.ewis	-0.17	1.24	No	3.75	1.24	2.50	2.24		2,243,331
incoln	1.45	0.62	Yes	1.45	0.62	0.83		0.83	826,141
Mason	0.59	0.73	No	0.59	0.73				-
Okanogan	1.95	2.20	No	2.41	2.20	0.21			-
Pacific	0.00	0.52	No	0.00	0.52				-
end Oreille	-0.13	0.00	No	-0.13	0.00				-
San Juan	0.00	0.00	No	0.00	0.00				-
kamania	0.15	0.28	No	0.30	0.28	0.02			_
Stevens	-0.42	0.00	No	-0.42	0.00	0.02			_
Vahkiakum	0.00	0.12	No	0.00	0.12				_
Whitman	2.84	1.02	Yes	2.84	1.02	1.82		1.82	1,821,540
	12.40	14.34		33.56	14.34	22.85	15.26	5.89	21,143,430
BFCG	7.47	5.55	Yes	7.55	5.55	2.00		2.00	1,999,940
CDTC	1.14	0.00	Yes	2.26	0.00	2.26	0.99	1.28	2,263,846
CWCOG	-0.19	0.18	No	0.04	0.18				,,.
.CV	1.18	0.42	Yes	1.18	0.42	0.77		0.77	766,023
PSRC	36.03	97.12	No	113.34	97.12	16.23	4.48	U	4,481,353
RTC	6.65	6.56	Yes	26.09	6.56	19.54	13.54	5.99	19,535,483
SCOG	-0.91	1.68	No	0.79	1.68	15.54	13.54	5.55	13,333,403
SRTC	4.97	11.64	No	20.27	11.64	8.63	8.13		8,132,027
TRPC	-0.04	3.40	No	5.63	3.40	2.23	1.74		1,738,250
WWVMPO	0.00	0.77	No	1.94		1.16	0.21		207,290
NCOG	0.52	3.42	No	9.84	3.42	6.41	3.85		3,850,567
/VCOG	2.17				3.42 4.49	6.94	3.85 4.86		4,857,473
VCOG		4.49	No	11.43				10.04	
	59.00	135.23		200.36		66.17	37.79		47,832,252
	71.39	149.57		233.93	149.57	89.02	53.05	15.93	68,975,682
							Total Re	distributed OA	71,869,604
		Total of Proi	ects on MPO Re	distributed L	ists (Projects	on this list red			53,050,403
			distributed to er					-	15,925,279
						·	_	ogram projects	2,893,922

WSDOT - Local Programs

FFY 2023 Federal Local Obligation Authority (OA) Delivery - Summary

Sanctioned Funds

A total of \$1.86 million has been sanctioned and will be distributed to eligible entities as additional allocation in FFY 2024. Entities that exceeded their FFY 2023 target by September 30th are eligible to received sanctioned funds.

The OA policy prescribes for the sanctioning of an individual entity's funds when that entity under-delivers their target in two or more consecutive years. In 2023, Island County, Mason County, Pacific County, and Wahkiakum County under-delivered for at least the second consecutive year.

Sanctioned funds will be distributed to entities that over-delivered their target by the end of the current federal fiscal year. The amount of sanctioned funds provided to each eligible entity is based on their share of the total over-delivery, as of the end of FFY 2023. Similar to the redistributed funds distribution, the amount of 100% redistributed OA given to the entities that submitted additional projects is deducted from the over-delivery amounts.

The details of the sanction funds calculation are provided on the following page.

- Column B Prior year's (FFY 2022) delivery.
- Column C Prior year's (FFY 2022) target.
- Column D Entity under-delivered in FFY 2022. Entities with a "Yes" in this column are in year one of a two-year period and are at risk of having funds sanctioned in year two if they under-deliver in FFY 2023.
- Column E Total delivery for FFY 2023
- Column F FFY 2023 target
- Column G Entity under-delivered in FFY 2023. Entities with a "Yes" in this column are either:
 - o In year one of a two-year period and are at risk of having funds sanctioned in year two if they under-deliver in FFY 2024. These entities met their FFY 2022 target and have a "No" in Column D.
 - In year two of a two-year period in which both years were under-delivered. These entities also have a "Yes" in Column D.
- Column H Entity will be sanctioned.
- Column I Amount of funds to be sanctioned from entities that under-delivered in each of the last two years.
- Column J Total amount of 100% redistributed funding received by the eleven MPOs/County Lead Agencies that submitted project lists in July.
- Column K indicates the amount of over-delivery to be used in calculating each entity's share of the \$1.86 million of sanctioned funds.
- Column L Total amount of sanctioned funds eligible entities receive.

WSDOT – Local Programs FFY 2023 Federal Local Obligation Authority (OA) Delivery - Summary

Sanctioned Fun	ds Distrik	oution									
Α	В	С	D	Е	F	G	Н	ı	J	К	L
	FFY 2022 Delivery (\$ in millions)	FFY 2022 Target (\$ in millions)	Under- Delivered in FFY 2022 (Column B < Column C)	FFY 2023 Delivery (\$ in millions)	FFY 2023 Target (\$ in millions)	Under- Delivered in FFY 2023 (Column E < Column F)	Sanctioned in FFY 2023	Sanctioned Amount (\$ in millions) (Column E- Column F)	Redistibuted from MPO Lists	Over-Delivery excluding Redistributed from MPO Lists (\$ in millions)	Share of Sanctioned
Adams	2.25	0.84	No	2.17	0.00	No	No	Columnity		2.17	111,778
Clallam	1.23	1.14		0.00	0.86		No				,
Columbia	0.00	0.34		1.74	0.67	No	No			1.07	55,359
Ferry	0.38	0.38		-0.03	0.34	Yes	No				55,555
Garfield	0.53	0.06		0.00	0.00		No				
Grant	2.96	2.47		2.08	1.56		No			0.52	26,681
Grays Harbor COG	1.56	1.41		1.61	1.00		No			0.61	31,376
Island	0.28	1.04		0.62	1.69	Yes	Yes	1.07			,
Jefferson	0.07	0.48		0.88	0.79		No			0.09	4,447
Kittitas	1.63	0.94		10.88	0.10		No		10.78		,
Klickitat	0.25	0.20		2.83	0.60		No		2.23		
Lewis	0.93	1.18		3.75	1.24		No		2.24	0.26	13,401
Lincoln	1.22	0.92		1.45	0.62		No			0.83	42,613
Mason	0.85	0.90		0.59	0.73	Yes	Yes	0.14			12,020
Okanogan	0.10	1.25		2.41	2.20		No			0.21	10,919
Pacific	0.00	0.28		0.00	0.52		Yes	0.52			
Pend Oreille	1.26	0.30		-0.13	0.00		No				
San Juan	0.56	0.05		0.00	0.00	No	No				
Skamania	0.50	0.45		0.30	0.28		No			0.02	1,130
Stevens	2.85	0.88		-0.42	0.00		No				_,
Wahkiakum	-0.01	0.28		0.00	0.12		Yes	0.12			
Whitman	1.10	0.77		2.84	1.02	No	No			1.82	93,956
		•						1.86		7.59	391,660
											,,,,,,,
BFCG	5.38	5.69	Yes	7.55	5.55	No	No			2.00	103,158
CDTC	5.84	2.74		2.26	0.00		No		0.99	1.28	65,907
CWCOG	2.37	0.92		0.04	0.18	Yes	No				55,55
LCV	0.82	0.65		1.18	0.42	No	No			0.77	39,512
PSRC	102.71	107.03		113.34	97.12		No		4.48	11.75	605,839
RTC	14.70			26.09			No		13.54	5.99	
SCOG	2.52	1.95		0.79	1.68		No			2.00	,
SRTC	12.86			20.27			No		8.13	0.50	25,586
TRPC	5.92	4.55		5.63	3.40		No		1.74	0.49	25,289
WWVMPO	3.13			1.94			No		0.21	0.96	
WCOG	3.60	3.48		9.84	3.42		No		3.85	2.56	
YVCOG	5.67	4.98		11.43	4.49		No		4.86	2.09	107,651
	5.57	50		22. 13	13			0.00		28.38	1,463,619
								5.50		25.50	_, .00,013
Managed Programs	128.63	127.35	No	140.65	130.55	No	No	0.00			
								1.86		35.97	1,855,279

DISCUSSION ITEM - SKAGIT ROADWAY REGIONAL LEVEL OF SERVICE REVIEW

Document History

MEETING	DATE	TYPE OF ITEM	STAFF CONTACT	PHONE
Technical Advisory Committee	5/2/2024	Information	Grant Johnson	(360) 416-6678

DISCUSSION

RCW 47.80.023(8) requires Regional Transportation Planning Organizations (RTPOs) such as the Skagit Council of Governments to review the Level of Service (LOS) methodologies used by local jurisdictions. Level of Service standards measure the performance of transportation facilities. Each street segment, for example, is graded on an A-F scale based on its capacity, speed and travel time, and other traffic conditions. An LOS A roadway features free-flowing traffic and minimal delays whereas LOS F roadways feature heavy congestion and lengthy delays.

All counties, cities, and towns planning under the Growth Management Act (RCW 36.70A) are required to report adopted LOS standards for local roadways in their comprehensive plan's transportation element. In this report, the transportation elements for Skagit County as well as its cities and towns have been analyzed. SCOG staff reviewed each jurisdiction's transportation element and have prepared a summary of the adopted LOS standards and methodologies.

REGULATORY FRAMEWORK AND GUIDANCE

RCW 36.70A.070 describes the mandatory elements for Comprehensive Plans within Washington state, with a transportation element being one of the mandatory components. In 2023 the Washington legislature passed HB 1181, which made many changes to planning law in Washington state, including the requirement that multimodal LOS standards be set by jurisdictions planning under the Growth Management Act. Multimodal LOS is a new requirement for jurisdictions, and all currently adopted LOS standards within the region apply only to roadways and intersections, which is in compliance with the law as it existed during the time of adoption. Specific to LOS standards, RCW 36.70A.070 contains several provisions which apply to RTPOs that are summarized below:

- RCW 36.70A.070(6)(a)(iii)(B) states that transportation elements must have multimodal LOS standards for all locally owned arterials, locally and regionally operated transit routes that serve urban growth areas, state-owned transit routes and active transportation facilities. These LOS standards should be regionally coordinated.
- RCW 36.70A.070(6)(a)(iii)(C) states that multimodal LOS standards for state highways must be included in local comprehensive plans.
- RCW 36.70A.070(6)(a)(iii)(D) states that specific actions and requirements for bringing facilities or services into compliance must be included in comprehensive plans.

RCW 47.06 provides regulatory guidance for statewide transportation planning. Specific to LOS standards, RCW 47.06.140 is concerned with LOS standards on transportation facilities and services of statewide significance, which is summarized below:

RCW 478.06.140(2) states that the Washington State Department of Transportation (WSDOT) will
consult with local governments to set multimodal LOS standards for state highways and ferry
routes of statewide significance, but that WSDOT will be the final authority for setting those
multimodal LOS standards.

RCW 47.80 creates and provides regulatory guidance to RTPOs. Specific to LOS standards, RCW 47.80 contains two provisions which apply to RTPOs:

- RCW 47.80.023(8) directs RTPOs to review LOS methodologies used by cities and counties planning which plan under the Growth Management Act to promote regional consistency.
- RCW 47.80.030 states that RTPOs will work with WSDOT to establish LOS standards for state highways and state ferry routes, with the exception of transportation facilities of statewide significance.

WSDOT's RTPO Transportation Planning Guidebook (June 1998), while not regulatory, does give guidance and address best practices for RTPOs with regards to LOS standards. In Chapter 1 Regional Transportation Planning Process, WSDOT gives the following guidance:

- Local governments that plan under the Growth Management Act must establish LOS standards within their comprehensive plans, these LOS standards should be regionally coordinated, and they should be contained within the Regional Transportation Plan (RTP).
- Once the regional transportation system is designated, an evaluation should be conducted to determine whether LOS standards are being met. Once deficiencies are identified, they should be regionally prioritized so that local programming decisions can be made more easily.
- The RTPO's role regarding LOS is to monitor and support the consistency requirements of state law. RTPO member agencies are responsible for establishing LOS standards, and then the RTPO's role is to coordinate regional consistency through the RTP and the regional planning process.

ADOPTED ROADWAY LEVEL OF SERVICE METHODOLOGIES

Skagit County and the four cities reported the Level of Service methodology used in their comprehensive plans. The five jurisdictions followed guidelines from the Highway Capacity Manual (HCM), but the manual publication year often differed. Anacortes, Burlington, Sedro-Woolley and Skagit County use HCM 2010. Mount Vernon uses HCM 1994. The Town of La Conner reports using HCM but does not specify which edition in their comprehensive plan. The Town of Concrete gives a methodology in their comprehensive plan and states that it is "nationally accepted" but does not cite a source for the methodology. Finally, the Towns of Hamilton and Lyman both adopt an LOS in their comprehensive plans, but do not specify the methodologies used.

Adopted LOS standards in each jurisdiction are generally broken down into different categories based upon roadway functional class, and some jurisdictions also adopt LOS standards for intersections. Adopted LOS standards for each jurisdiction are discussed below and shown in the table at the end of this report.



Skagit County: The Skagit County Comprehensive Plan 2016-2036 outlines the LOS and methodology used by Skagit County. Skagit County uses the Highway Capacity Manual (2010) methodology with an annual LOS evaluation, and adopts the following LOS:

County Roads: LOS C, Intersection LOS D

Anacortes: The Anacortes Comprehensive Plan 2016 outlines the LOS and methodology used by the City of Anacortes. Anacortes uses the Highway Capacity Manual (2010) methodology, and adopts the following LOS:

- State Routes: LOS D
- Principal Arterials/ Central Business District Streets: LOS D, Intersection LOS D
- Minor Arterials/ Collectors/ Local: LOS C, Intersection LOS C

Burlington: The City of Burlington Comprehensive Plan outlines the LOS standards used by the City of Burlington. Although not specified in their comprehensive plan, Burlington uses the Highway Capacity Manual (2010) methodology (outlined in technical memorandum from Transportation Solutions Inc. dated October 18, 2017), and adopts the following LOS:

- State Routes: LOS D
- All Streets: LOS C
- Burlington Boulevard Corridor: LOS D

Mount Vernon: The Mount Vernon Comprehensive Plan outlines the LOS standards used by the City of Mount Vernon. Mount Vernon uses the Highway Capacity Manual (2010) methodology, and adopts the following LOS:

- State Routes: LOS D, Intersection LOS D
- Principal Arterials: LOS D, Intersection LOS D
- Minor Arterials: LOS D, Intersection LOS D
- Urban Collectors: LOS D, Intersection LOS D

Sedro-Woolley: The Sedro-Woolley Comprehensive Plan outlines the LOS standards used by the City of Sedro-Woolley. Sedro-Woolley uses the Highway Capacity Manual (2010) methodology, and adopts the following LOS:

- State Routes: LOS D, Intersection LOS D
- Principal Arterials: LOS D, Intersection LOS D
- Minor Arterials: LOS C, Intersection LOS C
- Collectors: LOS C, Intersection LOS C

Concrete: The Concrete <u>Comprehensive Plan</u> outlines the LOS standards used by the Town of Concrete. Concrete defines a LOS methodology in their comprehensive plan but does not give a source for the methodology, and adopts the following LOS:

All Streets: LOS A, Intersection LOS A

Hamilton: The Hamilton <u>Comprehensive Plan</u> outlines the LOS standards used by the Town of Hamilton. Hamilton does not define a LOS methodology in their comprehensive plan, and adopts the following LOS:

• All Streets: LOS A, Intersection LOS A

La Conner: The La Conner <u>Comprehensive Plan</u> outlines the LOS standards used by the Town of La Conner. La Conner uses a LOS methodology from the Highway Capacity Manual in their comprehensive plan but does not give a year for the Highway Capacity Manual edition, and adopts the following LOS:

All Streets: LOS C

Lyman: The Lyman <u>Comprehensive Plan</u> outlines the LOS standards used by the Town of Lyman. Hamilton does not define a LOS methodology in their comprehensive plan, and adopts the following LOS:

All Streets: LOS C

Washington State Department of Transportation: WSDOT has adopted <u>LOS standards</u> for "Highways of Statewide Significance" and for "Other Highways" that are outlined in the <u>Skagit 2045 Regional Transportation Plan</u>. WSDOT uses the Highway Capacity Manual methodology but does not specify an edition, and adopts the following LOS:

- Highways of Statewide Significance (Urban): LOS D
- Highways of Statewide Significance (Rural): LOS C
- Other Highways (Urban): LOS D
- Other Highways (Rural): LOS C

CONCLUSION

Based upon the review of the most recently adopted comprehensive plans for jurisdictions within Skagit County, the majority are using the Highway Capacity Manual as their methodology. Differences between jurisdictions are centered mainly on the edition of the Highway Capacity Manual used, and as to which LOS standard is being applied to the various roadway functional classes. Jurisdictions within Skagit County are also using roadway LOS within their comprehensive plans, but in 2023 HB 1181 was passed by the Washington Legislature, which mandates multimodal LOS. Other than working with WSDOT to develop regional LOS for state facilities, SCOG's duty in coordinating LOS standards within the planning area is limited to reviewing LOS standards and promoting regional coordination, but the RTPO Transportation Planning Guidebook does go further in recommending best practices for RTPOs. SCOG staff recommendations for LOS standards, based upon state law and WSDOT best practices, are:



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- Foster a discussion of multimodal Level of Service methodologies between SCOG members at the Technical Advisory Committee level prior to adoption of local comprehensive plans;
- Include a narrative of regional coordination on multimodal LOS methodologies in the next Regional Transportation Plan;
- Include a summary of adopted multimodal LOS methodologies and standards within the next iteration of the Regional Transportation Plan.



Skagit Region Adopted Roadway Level of Service (LOS) Standards

Jurisdiction	Planning Document	Page #	Roadway Type	Adopted LOS	Adopted Intersection LOS	Methodology
Skagit County	Skagit County Comprehensive Plan 2016-2036	232	County Roads	LOS C	LOS D	Highway Capacity Manual (2010)
Anacortes	Anacortes Comprehensive	II-78	State Routes	LOS D	LOS D	Highway Capacity Manual (2010)
	Plan 2016		Principal Arterials/CBD Streets	LOS D	LOS D	
			Minor Arterials	LOS C	LOS C	
			Collectors	LOS C	LOS C	
			Local	LOS C	LOS C	
Burlington	City of Burlington Comprehensive	102	State Routes	LOS D	NA	Highway Capacity Manual (2010)
	<u>Plan</u>		All Streets	LOS C	NA	
			Burlington Boulevard Corridor	LOS D	NA	
Mount Vernon	<u>Comprehensive</u> Plan	35	State Routes	LOS D	LOS D	Highway Capacity Manual (1994)
Vernon	<u>r tatt</u>		Principal Arterials	LOS D	LOS D	
			Minor Arterials	LOS D	LOS D	
			Collectors	LOS D	LOS D	

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Jurisdiction	Planning Document	Page #	Roadway Type	Adopted LOS	Adopted Intersection LOS	Methodology
Sedro- Woolley	<u>Comprehensive</u> Plan	3-21	State Routes	LOS D	LOS D	Highway Capacity Manual (2010)
			Principal Arterials	LOS D	LOS D	
			Minor Arterials	LOS C	LOS C	
			Collectors	LOS C	LOS C	
Concrete	Comprehensive Plan	12	All Streets	LOS A	LOS A	Methodology Undefined
Hamilton*	Comprehensive Plan	5-5	All Streets	LOS A	LOS A	Methodology Undefined
La Conner*	Comprehensive Plan	7-15	All Streets	LOS C	NA	Highway Capacity Manual (Year Unknown)
Lyman*	Comprehensive Plan	40	All Streets	LOS C	NA	Methodology Undefined
WSDOT	Skagit 2045 Regional Transportation Plan	46- 51	Highways of Statewide Significance (Urban)	LOS D	NA	Highway Capacity Manual (Year Unknown)
	2024 Highway System Plan (Draft)	36	Highways of Statewide Significance (Rural)	LOS C	NA	
	WSDOT - Level of Service Standards for State Routes		Other Highways (Urban):	LOS D	NA	
			Other Highways (Rural)	LOS C	NA	

^{*} Final Transportation Element not certified by SCOG